#### **CANADIAN, TEXAS**

### FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

YEAR ENDED SEPTEMBER 30, 2022

#### ANNUAL FINANCIAL REPORT Year Ended September 30, 2022

#### TABLE OF CONTENTS

	Exhibit	Page
INTRODUCTORY SECTION		
Roster of Elected and Appointed Officials		3
FINANCIAL SECTION		
Independent Auditor's Report		5
Management's Discussion and Analysis		8
Basic Financial Statements:		
Government-wide Financial Statements:		
Statement of Net Position	A-1	16
Statement of Activities	A-2	18
Fund Financial Statements:		
Balance Sheet - Governmental Funds	B-1	20
Reconciliation of the Balance Sheet - Governmental Funds		
to the Statement of Net Position		21
Statement of Revenues, Expenditures, and Changes in		
Fund Balances - Governmental Funds	B-2	22
Reconciliation of the Statement of Revenues, Expenditures, and		
Changes in Fund Balances - Governmental Funds to the		
Statement of Activities		23
Statement of Revenues, Expenditures, and Changes in Fund Balances -		
Budget and Actual (Non-GAAP Budgetary Basis):		
General Fund	C-1	24
Hotel/Motel Occupancy Tax - Special Revenue Fund	C-2	30
Statement of Net Position - Proprietary Funds	D-1	32
Statement of Revenues, Expenses, and Changes in Fund		
Net Position - Proprietary Funds	D-2	34
Statement of Cash Flows - Proprietary Funds	D-3	35
Notes to the Financial Statements		36
	Schedule	
Required Supplementary Information:		
Schedule of Changes to Net Pension Liability (Asset) and Related Ratios -	E-1	66
Texas Municipal Retirement System		
Schedule of Employer Contributions - Texas Municipal Retirement System	E-2	68
Schedule of Changes to OPEB Liability and related ratios - Texas Municipal	F-1	69
Retirement System		
Notes to the Required Supplementary Information		70
Supplementary Information:		
Deposits and Temporary Investments	G-1	72

INTRODUCTORY SECTION

### ROSTER OF ELECTED AND APPOINTED OFFICIALS September 30, 2022

#### Elected Officials

Mayor	Terrill Bartlett
Mayor Pro-tem	Gary Prater
Council Member	Ashlee Talley
Council Member	Jonilyn Hanes
Council Member	Matt Cipollone
Council Member	Wendie Cook

#### **Appointed Officials**

City Manager Joe Jarosek
City Secretary Kimberly Sloat

FINANCIAL SECTION

#### **BROWN, GRAHAM & COMPANY, P.C.**

**Certified Public Accountants** 

PO Box 20210 · Amarillo, Texas 79114 7431 Continental Pkwy · Amarillo, Texas 79119 (806) 355-8241 · Fax (806) 355-6415

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor Terrill Bartlett and Members of the City Council City of Canadian

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Canadian, (the City) as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City as of September 30, 2022, the respective changes in financial position, the respective budgetary comparison for the General Fund and the major special revenue fund, and where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions

#### Responsibilities of Management for the Financial Statements

The City's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

To the Honorable Mayor Terrill Bartlett and Members of the City Council Page two

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis on pages 8-14 and the pension and OPEB schedules and related notes on pages 66-70 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying *Introductory Section* and *Supplementary Information* as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The *Supplementary Information* is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements.

#### To the Honorable Mayor Terrill Bartlett and Members of the City Council Page three

Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the *Supplementary Information* as listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole. The *Introductory Section* has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on that information.

#### Brown, Graham, & Company, P.C.

Amarillo, Texas March 27, 2023

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As city manager of the City of Canadian, Texas (the City), I offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2022. I encourage readers to consider the information presented here in conjunction with the financial statements of the City and additional information provided. The *Independent Auditor's Report* is on Page 5 and the basic financial statements begin on page 16.

#### BACKGROUND INFORMATION

The City of Canadian was incorporated in 1908, under Title 28 of the Statutes of the State of Texas. The City operates under a council-manager form of government and provides the services of public safety (code enforcement and fire), streets, culture and recreation, public works, planning and zoning, promotion and tourism, water, sewer, solid waste disposal, a golf course and various general services.

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$13,727,192 (net position). Of this amount, \$4,558,260 (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors. This represents approximately 118 percent of the City's annual government-wide expenses.
- The City's total net position increased \$659,727. The increase is less than the prior year, mainly due to less operating and capital grants received in the business-type activities net position.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$4,341,084 or 215 percent of total General Fund expenditures.
- The assets and deferred outflows of resources of the enterprise funds (Water and Sewer, Sanitation and the Golf Course) exceed their liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$7,158,893 (net position). The enterprise funds' total net position increased \$766,626.
- In accordance with GASB 68 *Accounting and Financial Reporting for Pensions*, the City has recorded a net pension liability of \$1,012,675 at September 30, 2022.
- In accordance with GASB 75 Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions, the City has recorded a total Other Post Employment Benefit (OPEB) liability of \$93,207 at September 30, 2022.

#### USING THIS ANNUAL REPORT

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required supplementary information and other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements: The government-wide financial statements are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business (accrual basis). The government-wide financial statements, exhibits A-1 and A-2, include the statement of net position and the statement of activities. These statements present a long-term view of the City's financial situation and they reflect the flow of total economic resources of the City.

- The *statement of net position* presents information on all of the City's assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference between them reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.
- The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, highways and streets, sanitation, promotion and tourism, culture and recreation, and economic development. The business-type activities of the City include water and sewer, sanitation and a golf course.

**Fund financial statements:** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The *fund financial statements*, beginning on page 20, report the City's operations in greater detail than the *government-wide statements*. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

• Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. The effect is that long-term assets and liabilities are not reported on the fund financial statements. Such information may be useful in evaluating a government's near-term financing requirements. They also serve as the basis for tax levies and the appropriation of budgets.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*. These reconciliations can be viewed on pages 21 and 23.

The City maintains three governmental funds. Information is presented separately in the governmental fund balance sheet and statement of revenues, expenditures, and changes in fund balances for the General Fund, Hotel/Motel Occupancy Tax Fund, and the Debt Service Fund, which are considered to be major funds as defined by GASB Statement Nos. 34 – Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments (GASB 34) and 37 – Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments: Omnibus – an amendment of GASB Statements No. 21 and No. 34 (GASB 37), or as designated by City management.

The City adopts an annual appropriated budget for its General Fund and special revenue fund. Budgetary comparison statements have been provided for these budgeted funds beginning at page 24 to demonstrate compliance with the budget.

• **Proprietary Funds:** These are also known as business-type funds. The focus for proprietary funds is on the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. Proprietary funds are used for activities similar to those found in the private sector. The proprietary fund statements (Exhibits D-1, D-2 and D-3) report the revenues and expenses of providing utilities (water and sewer), solid waste disposal (sanitation) and golf. These Funds account for activities that the City charges fees to users for goods and services. Generally, fees are set high enough to cover most or all of the costs of providing the goods and services.

**Notes to the financial statements:** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 36-64 of this report.

Other information: Information about the City's pension plan, OPEB plan and cash deposits can be found on pages 66-70.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### The Statement of Net Position and the Statement of Activities

The primary purpose of the *government-wide financial statements* is to report whether the City's financial condition has improved or worsened as a result of the year's activities and to report the resources available for future needs. As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Other factors such as changes in the City's property tax base, strength of the local economy, utility rates and the condition of facilities must also be considered. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$13,727,192 at the close of the most recent fiscal year.

The largest portion of the City's net position (52 percent) reflects the net position of the business-type activities, while 65 percent of net position represents the City's investment in capital assets (e.g., land, buildings, equipment, furnishings, and infrastructure); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending.

Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (2 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* \$4,558,260 may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all categories of net position for the government as a whole. The same situation held true for the prior fiscal year.

Net position of the City is presented in the table below:

### CITY OF CANADIAN Net Position

	Governmen	tal A	Activities		Business-type Activities				To		
_	2022		2021		2022		2021		2022		2021
Current and other assets Capital assets, net of accumulated	4,693,767	\$	4,990,990	\$	2,270,132	\$	2,168,187	\$	6,963,899	\$	7,159,177
depreciation	2,733,024		2,608,902		8,575,849		7,946,534		11,308,873		10,555,436
Total Assets	7,426,791	_	7,599,892	_	10,845,981	-	10,114,721	_	18,272,772	_	17,714,613
Deferred outflows of											
resources	135,547	_	119,468	_	157,856	_	150,231	_	293,403	_	269,699
Total assets & deferred outflows											
of resources	7,562,338	_	7,719,360	_	11,003,837	_	10,264,952		18,566,175		17,984,312
Other liabilities	4,497		7,374		107,524		94,758		112,021		102,132
Long-term liabilities	267,100		298,004		2,070,442		2,351,098		2,337,542		2,649,102
Premium on refunding bonds	17,508		22,113		147,793		186,661		165,301		208,774
Net pension liability	508,528		616,227		504,147		622,340		1,012,675		1,238,567
OPEB liability	46,805		42,206		46,402	_	42,624		93,207		84,830
Total liabilities	844,438	_	985,924	_	2,876,308	-	3,297,481	_	3,720,746	_	4,283,405
Deferred inflows of											
resources	149,601		58,238		968,636	_	575,204		1,118,237		633,442
Total liabilities & deferred inflows											
of resources	994,039		1,044,162	_	3,844,944	_	3,872,685	_	4,838,983		4,916,847
Net position: Net investment in				_				_		_	
capital assets	2,475,055		2,314,322		6,398,271		5,459,920		8,873,326		7,774,242
Restricted:											
Promotion and tourism	178,693		160,287		-		-		178,693		160,287
Debt service	116,913		114,627		-		-		116,913		114,627
Unrestricted	3,797,638		4,085,962	_	760,622	_	932,347	_	4,558,260		5,018,309
Total net position \$	6,568,299	\$	6,675,198	\$	7,158,893	\$	6,392,267	\$	13,727,192	\$	13,067,465

The cost of all governmental activities was \$1,978,556 in 2022 as compared to \$1,724,801 in 2021. However, as shown in the *statement of activities* on pages 18 and 19, the amount that our taxpayers ultimately financed for these activities through City property and sales taxes was only \$1,405,826 because some of the costs were paid by those who directly benefited from the programs or by other governments and organizations that subsidized certain programs with grants and contributions. Governmental activities decreased the City's net position by \$122,193 before transfers. This is less than the prior year due to increases in highways and streets, culture and recreation as well as support services related expenses.

Key elements of the changes in net position are as follows:

### **CITY OF CANADIAN**Changes in Net Position

	Governmen	tal Activities	Business-typ	ctivities	Total				
_	2022	2021	2022		2021		2022		2021
Revenues:									
Program revenues:									
Charges for services \$	169,987	\$ 28,477	\$ 1,908,945	\$	1,652,552	\$	2,078,932	\$	1,681,029
Operating grants and									
contributions	-	123,145	258,000		255,002		258,000		378,147
Capital grants and									
contributions	25,000	-	459,906		514,512		484,906		514,512
General revenues:									
Property taxes	886,404	905,264	-		-		886,404		905,264
Other taxes	626,370	550,210	3,344		1,109		629,714		551,319
Other revenues	148,602	136,543	 22,703		22,091		171,305	_	158,634
Total revenues	1,856,363	1,743,639	2,652,898		2,445,266	_	4,509,261	_	4,188,905
Expenses:	'								
General government	496,881	581,710	-		-		496,881		581,710
Public safety	2,207	2,207	-		-		2,207		2,207
Public works	140,704	122,705	-		-		140,704		122,705
Highways and streets	597,599	453,129	-		-		597,599		453,129
Culture and recreation	173,430	91,883	-		-		173,430		91,883
Support services	420,727	361,949	-		-		420,727		361,949
Promotion and tourism	140,382	103,756	-		-		140,382		103,756
Debt issuance costs	-	-	-		-		-		-
Interest on long-term debt	6,626	7,462	54,530		57,434		61,156		64,896
Water and sewer	-	-	989,227		869,622		989,227		869,622
Utility administration	-	-	66,602		62,986		66,602		62,986
Sanitation	-	-	526,671		485,312		526,671		485,312
Golf course		<u> </u>	 233,948	_	204,967	_	233,948		204,967
Total expenses	1,978,556	1,724,801	1,870,978		1,680,321		3,849,534		3,405,122
Increase (decrease) in net			 _		_	_			_
position before transfers	(122,193)	18,838	781,920		764,945		659,727		783,783
Transfers in (out)	15,294	44,221	 (15,294)	_	(44,221)	_			
Change in net position	(106,899)	63,059	 766,626	_	720,724		659,727	_	783,783
Net position - beginning,									
as previously reported	6,675,198	6,612,139	 6,392,267	_	5,671,543	_	13,067,465	_	12,283,682
Net position - ending \$	6,568,299	\$ 6,675,198	\$ 7,158,893	\$_	6,392,267	\$_	13,727,192	\$_	13,067,465

The costliest functions of the governmental activities relate to general government, highways and streets, and support services. It costs the City \$1,515,207 (77 percent of total governmental activity expenses) to provide these services, while direct charges for these services to citizens and others only amounts to \$82,865. The net expense of these functions must be subsidized by the taxpayers. The business-type activities operations increased net position of the City by \$781,920 before transfers during the year ended September 30, 2022. This is slightly higher than the \$764,945 increase in the prior year, mainly due to an increase in water and sewer related revenue.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds: The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. The City's governmental funds include the General Fund, the Hotel/Motel Occupancy Tax Fund (special revenue) and the Debt Service Fund.

As of the end of the current fiscal year, the City's governmental funds reported ending fund balance of \$4,642,330 a decrease of \$291,666 in comparison with the prior year. Approximately 94 percent of this total amount, \$4,341,084 constitutes *unassigned fund balance*, which is available for spending at the government's discretion.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, the total fund balance of the General Fund was \$4,348,954 of which, \$4,341,084 is *unassigned*. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. *Unassigned* and *total fund balance* represents 216 and 216 percent of total General Fund expenditures, respectively. A general rule of thumb is for governments to maintain *unassigned fund balance* in the range of 30 to 100 percent of annual General Fund expenditures, however governments often accumulate higher percentages in anticipation of major projects. The fund balance of the City's General Fund decreased \$310,098 during the current fiscal year.

#### **BUDGETARY HIGHLIGHTS**

Budgets reflect the same pattern as seen in the revenue and expenditures of the City. To enhance the process of developing a budget, the City utilizes goals and objectives defined by the mayor and city council, community input, long-term plans and input from various staff groups. City priorities are well defined through this process.

GASBs 34 and 37 do not require a statement presenting the overall result of the budget for each year; however, all major budgetary funds are required to be reported as a separate statement.

The General Fund and Hotel/Motel Occupancy Tax Fund are considered major budgetary funds based on criteria defined in GASB Statement No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments* or as determined by management.

The following table examines the summary budget performance of the budgeted funds for the fiscal year ending September 30, 2022. Detailed budget performance is examined through the Budgetary Comparison Statements at exhibits C-1 and C-2.

#### CITY OF CANADIAN

Funds Expenditure Budget Performance

			ACI	uai Amounts	
	Fi	inal Budget	Buc	dgetary Basis	 Variance
General Fund	\$	2,067,371	\$	2,018,994	\$ 48,377
Hotel/Motel Occupancy Tax Fund		111,411		109,411	2,000

The major differences between the original budget and the final amended budget of the General Fund are briefly summarized as follows:

• \$343,000 increase to capital outlay

There was also a \$42,227 increase in the Occupancy Tax Fund budget which all was related to increases to expenses.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

**Capital assets:** The City's investment in capital assets for business-type activities and governmental activities as of September 30, 2022, amounts to \$6,398,271 and \$2,475,055, respectively (net of accumulated depreciation and debt related to the financing of the capital assets). This investment in capital assets includes the following:

CITY OF CANADIAN
Capital Assets, Net of Accumulated Depreciation

	Business-type Activities			tivities	Governmental Activities			
	2022			2021		2022		2021
Buildings and improvements	\$	891,327	\$	891,327	\$	5,973,952	\$	5,630,952
Furniture and fixtures		3,640		3,640		34,535		34,535
Machinery and equipment		1,657,930		1,552,474		690,646		690,646
Transportation equipment		1,049,746		849,207		512,140		512,140
Infrastructure		10,416,787		10,416,787		-		-
Construction-in-progress		1,552,649		916,932		_		_
Land		32,464		32,464		75,000		75,000
Total, at cost		15,604,543		14,662,831		7,286,273		6,943,273
Accumulated depreciation	_	(7,028,694)		(6,716,297)		(4,553,249)		(4,334,371)
Total capital assets, net of								
accumulated depreciation	\$	8,575,849	\$_	7,946,534	\$	2,733,024	\$	2,608,902

Major capital asset events during the current fiscal year included:

\$ 343,000
\$ 603,944
\$ 31,773
\$ 77,664
\$ 47,431
\$ 193,836
\$ 20,000
\$ \$ \$ \$

Additional information on the City's capital assets can be found in Note 5 of this report.

**Long-term debt:** At the end of the current fiscal year, the business-type activities and governmental activities of the City had total long-term debt outstanding of \$2,218,235 and \$284,608, respectively. Long-term debt secured by pledged property tax revenues in the business-type activities and the governmental activities at the end of the current fiscal year was \$2,056,387 and \$243,613, respectively.

#### CITY OF CANADIAN

Outstanding Debt

	Business-type Activities					Governmental Activities				
		2022		2021		2022		2021		
Long-term debt:				_						
2019 general obligation refunding bonds	\$	2,056,387	\$	2,333,552	\$	243,613	\$	276,448		
Unamortized bond premium		147,793		186,661		17,508		22,113		
Accrued compensated absences		14,055	_	17,546		23,487		21,556		
Total long-term debt	\$	2,218,235	\$_	2,537,759	\$	284,608	\$	320,117		

In prior years, the City issued Certificates of Obligation (CO), Series 2008 and 2010. Proceeds from the bonds totaled \$5,820,000. During fiscal year 2020, the City issued \$2,985,000 of Series 2019 General Obligation Refunding Bonds to advance refund \$3,210,000 of the Series 2008 and 2010 Bonds. The Series 2019 Bonds were issued at a net premium of \$294,160. Current year amortization of the premium was \$38,868. The bonds payable and unamortized premium are recorded as noncurrent liabilities on the Statement of Net Position. For the 2022 fiscal year, the City had a tax rate of \$0.034816 for the interest and sinking fund requirements that was used to make the bond payments. Repayment of the Series 2019 Refunding Bonds began in February 2020 and the bonds mature in February 2030.

Additional information on the City's long-term debt can be found in Note 7 of this report. Information on the City's landfill closure and post closure care costs can be found in Note 16.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City's elected and appointed officials consider many factors when adopting budgets and setting tax rates. Chief among those factors is the local economy. The economy of the City has been hit hard by decreases in oil and gas activity in the area over the past few years but it seems to have stabilized somewhat. Sales tax collections were down slightly compared to the prior year and occupancy tax revenues remained fairly consistent compared to prior year. The City's efforts at economic development have helped to diversify the economy of the City and this has helped soften the blow from the slide in the oil and gas industry.

These and other factors are taken into account during the budgeting process. For the fiscal year ending September 30, 2023, the City has budgeted \$1,810,286 of revenues in the General Fund that will be available for appropriation, a increase of 14% percent over the final 2021-2022 budget of \$1,585,424. The City will use its revenues to finance programs we currently offer. The City has not added or subtracted any major programs or initiatives in its 2022-2023 budget.

If these estimates are realized, the City's budgetary General Fund balance is expected to decrease \$58,325 at the close of the 2022-2023 fiscal year. In the event of any national, state, economic, or natural catastrophe, management will adjust and maintain necessary services while cutting expenditures and capital projects.

#### REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Manager at the City of Canadian, 6 Main Street, Canadian, Texas 79014.

## BASIC FINANCIAL STATEMENTS

## CITY OF CANADIAN STATEMENT OF NET POSITION September 30, 2022

			Prin	nary Governme	nt			mponent Unit
	G	overnmental Activities	В	usiness-type Activities		Total	D	Economic evelopment forporation
Assets								
Cash and temporary investments	\$	4,547,684	\$	1,280,063	\$	5,827,747	\$	619,483
Receivables, net of allowance for								
uncollectibles		138,873		136,979		275,852		15,325
Internal balances		(660)		660		-		-
Inventory		7,870		32,106		39,976		-
Restricted cash		-		820,324		820,324		-
Capital assets, net of								
accumulated depreciation	_	2,733,024	_	8,575,849	_	11,308,873		4,553
Total assets	_	7,426,791	_	10,845,981	_	18,272,772	_	639,361
Deferred outflows of resources								
Differences between expected and actual								
experience on pension plan		38,914		38,578		77,492		-
Changes in assumptions on								
pension plan		9,080		9,002		18,082		-
Pension contributions subsequent to the		,		,		ŕ		
measurement date		75,095		74,448		149,543		_
Differences between expected and actual		Ź		,		,		
experience on OPEB plan		355		351		706		_
Changes in assumptions on								
OPEB plan		7,870		7,803		15,673		_
OPEB contributions subsequent to the		.,		.,		- 7		
measurement date		1,081		1,072		2,153		_
Deferred charge on refunding bonds		3,152		26,602		29,754		_
2 oronto onargo en reramanag comas	_	5,162	-	20,002	-	=>,,,,		
Total deferred outflows of resources	_	135,547	_	157,856	_	293,403	_	
Total assets and deferred outflows								
of resources	\$	7,562,338	\$	11,003,837	\$_	18,566,175	\$	639,361

## CITY OF CANADIAN STATEMENT OF NET POSITION September 30, 2022

			Prin	nary Governme	nt		Con	ponent Unit
		overnmental Activities	В	usiness-type Activities		Total	De	Economic evelopment orporation
Liabilities				4 < 0 = =		• • • • •		
Accounts payable	\$	3,933	\$	16,977	\$	20,910	\$	684
Accrued expenses		564		3,709		4,273		13,263
Utility deposits		-		76,472		76,472		-
Accrued interest on long-term debt		-		10,366		10,366		-
Long-term debt:								
Due within one year		34,953		295,047		330,000		-
Due in more than one year		232,147		1,775,395		2,007,542		-
Premium on refunding bonds		17,508		147,793		165,301		-
Net pension liability		508,528		504,147		1,012,675		-
OPEB liability		46,805	_	46,402	_	93,207		
Total liabilities	_	844,438	_	2,876,308	_	3,720,746		13,947
Deferred inflows of resources								
Differences between projected and		140 (01		140 212		207.012		
actual earnings on pension plan		149,601		148,312		297,913		-
Unearned grant revenue			_	820,324	_	820,324		
Total deferred inflows of resources		149,601	_	968,636	_	1,118,237		
Net position								
Net investment in capital assets		2,475,055		6,398,271		8,873,326		4,553
Restricted:								
Promotion and tourism		178,693		-		178,693		_
Debt service		116,913		_		116,913		_
Unrestricted	_	3,797,638	_	760,622	_	4,558,260		620,861
Total net position	_	6,568,299	_	7,158,893	_	13,727,192		625,414
Total liabilities, deferred inflows of								
resources and net position	\$	7,562,338	\$ _	11,003,837	\$ _	18,566,175	\$	639,361

#### STATEMENT OF ACTIVITIES Year Ended September 30, 2022

			Program Revenues						
		Expenses		Charges for Services		rating Grants Contributions	Capital Grants and Contributions		
<u>Functions/Programs</u>									
Primary government:									
Governmental activities:	_		_				_		
General government	\$	496,881	\$	82,865	\$	-	\$	-	
Public safety		2,207		457		-		-	
Public works		140,704		70,342		-		-	
Highways and streets		597,599		-		-		-	
Culture and recreation		173,430		16,323		-		25,000	
Support services		420,727		-		-		-	
Promotion and tourism		140,382		-		=		-	
Interest on long-term debt		6,626							
Total governmental activities	_	1,978,556	_	169,987	_			25,000	
Business-type activities:									
Water and sewer		989,227		1,218,000		250,000		459,906	
Utility administration		66,602		-		-		-	
Sanitation		526,671		537,960		-		-	
Golf Course		233,948		152,985		8,000		-	
Interest on long-term debt		54,530		-		· -		-	
Total business-type activities	_	1,870,978	_	1,908,945		258,000		459,906	
Total Primary Government	\$_	3,849,534	\$ _	2,078,932	\$	258,000	\$	484,906	
Component unit:									
Economic Development Corporation	\$ _	194,519	\$_	69,000	\$		\$	-	

General revenues:

Property tax

Sales tax

Occupancy tax

Franchise fees

Other tax

Royalties and rents

Unrestricted investment earnings

Transfers in (out)

Total general revenues and transfers Change in net position

Net position - beginning

Net position - ending

Net (Expense) Revenue and Changes in Net Assets

	Net		ry Governmen		Changes in Net A		component Unit
		1 111110	25 30 1011111011			_	Economic
(	Governmental	Βι	ısiness-type				Development
	Activities		Activities		Total		Corporation
							1
	(11.1.01.6)				(44.4.04.6)		
\$	(414,016)	\$	-	\$	(414,016)	\$	=
	(1,750)		-		(1,750)		-
	(70,362)		-		(70,362)		-
	(597,599)		-		(597,599)		-
	(132,107)		-		(132,107)		-
	(420,727)		-		(420,727)		-
	(140,382)		-		(140,382)		-
_	(6,626)	_			(6,626)	,	
-	(1,783,569)			-	(1,783,569)	,	
	_		938,679		938,679		_
	_		(66,602)		(66,602)		<del>-</del>
	_		11,289		11,289		_
	_		(72,963)		(72,963)		_
	_		(54,530)		(54,530)		_
-			755,873		755,873	,	
_	(1,783,569)	_	755,873	-	(1,027,696)	į	
	-		_		-		(125,519)
-				-		•	
	886,404		-		886,404		-
	519,422		-		519,422		173,270
	102,816		-		102,816		-
	122,073		-		122,073		-
	4,132		3,344		7,476		-
	5,425		22,703		28,128		-
	21,104		-		21,104		292
_	15,294		(15,294)				
	1,676,670		10,753		1,687,423		173,562
	(106,899)		766,626	_	659,727		48,043
-	6,675,198		6,392,267	-	13,067,465	,	577,371
\$	6,568,299	\$	7,158,893	\$	13,727,192	\$	625,414

#### BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2022

		General Fund		ecial Revenue Fund Hotel/Motel ccupancy Tax Fund		Debt Service Fund	G	Total overnmental Funds
Assets Cash and temporary investments	\$	4,256,003	\$	168,901	\$	122,780	\$	4,547,684
Receivables, net of allowance for	Ψ	1,230,003	Ψ	100,501	Ψ	122,700	Ψ	1,5 17,001
uncollectibles		126,822		9,792		2,261		138,875
Due from other funds		8,128		-		-		8,128
Inventory	_	7,870	_	-	_		_	7,870
Total assets	\$_	4,398,823	\$_	178,693	\$_	125,041	\$_	4,702,557
Liabilities, Deferred Inflows of Resources and Fund Balances								
Liabilities:	\$	3,933	\$		\$		\$	3,933
Accounts payable Accrued expenditures	Ф	5,933 564	Ф	-	Ф	<del>-</del>	Ф	3,933 564
Due to other funds		660		_		8,128		8,788
Due to other runus	_	000	_		-	0,120	_	0,700
Total liabilities	_	5,157	_		_	8,128	_	13,285
Deferred inflows of resources:								
Unavailable property taxes	_	44,712	_	-	_	2,260	_	46,972
Total liabilities and deferred inflows								
of resources	_	49,869	_	-	_	10,388	_	60,257
Fund balances:								
Nonspendable:								
Inventory		7,870		-		-		7,870
Restricted:								
Promotion and tourism		-		178,693		-		178,693
Debt Service		4 2 4 1 0 0 4		-		114,653		114,653
Unassigned	_	4,341,084	_	-	_	-	_	4,341,084
Total fund balances	_	4,348,954	_	178,693	_	114,653	_	4,642,300
Total liabilities, deferred inflows of								
resources and fund balances	\$	4,398,823	\$_	178,693	\$_	125,041	\$_	4,702,557

## RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION September 30, 2022

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances - governmental funds (page 20)	\$	4,642,300
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		2,733,024
Unavailable property taxes are not available to pay for current-period expenditures and therefore, are deferred in the funds.		46,972
Included in the items related to debt is the recognition of the City's proportionate share of the net pension liability required by GASB 68 in the amount of \$508,528, the OPEB liability required by GASB 75 in the amount of \$46,805, deferred resource outflows related to TMRS and OPEB in the amount of \$132,395 and deferred resource inflows related to TMRS and OPEB in the amount of \$149,601. This amounted to a decrease in net position in the amount of \$572,539.		(572,539)
Long-term liabilities, are reported in the Statement of Net Assets, including accrued compensated absences of \$23,487, bonds payable of \$243,613, premiums on the 2019 refunding bonds of \$17,508 and deferred charges on the 2019 refunding bonds of \$3,152 are not due and payable in the current period and therefore are not reported as liabilities on the fund balance sheets.		(281,456)
Differences due to rounding on the financial statements	_	(2)
Total net position - governmental activities (page 17)	\$	6,568,299

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

Year Ended September 30, 2022

	G	eneral Fund	H-	cial Revenue Fund otel/Motel oupancy Tax Fund	De	bt Service Fund	G	Total overnmental Funds
Revenues		_		_	·-			
Taxes, penalties, and interest	\$	1,369,375	\$	102,817	\$	43,304	\$	1,515,496
Charges for services		16,277		-		-		16,277
Fees and permits		128,410		-		-		128,410
Grants and donations		-		25,000		-		25,000
Royalties and rents		5,425		-		-		5,425
Interest on temporary investments		21,104		-		-		21,104
Other	_	147,372					_	147,372
Total revenues	_	1,687,963	_	127,817		43,304	_	1,859,084
Expenditures								
Current:								
City council		2,073		-		-		2,073
Administration		450,319		-		-		450,319
Legal		7,200		-		42		7,242
Tax office		46,902		-		-		46,902
Community service		95,494		-		-		95,494
Highways and streets		450,014		-		-		450,014
Public works		145,026		-		-		145,026
Swimming pool		69,098		-		-		69,098
Support services		276,615		-		-		276,615
Maintenance shop		127,614		-		-		127,614
Promotion and tourism		-		109,411		-		109,411
Debt service:								
Principal		-		_		32,835		32,835
Interest		_		-		10,401		10,401
Capital outlay	_	343,000				<u>-</u>		343,000
Total expenditures		2,013,355		109,411		43,278		2,166,044
Excess of revenues								
over (under) expenditures		(325,392)		18,406		26		(306,960)
Other financing sources (uses)								
Operating transfers in (out)		15,294						15,294
Net change in fund balances		(310,098)		18,406		26		(291,666)
Fund balances - beginning	_	4,659,052	_	160,287		114,627		4,933,966
Fund balances - ending	\$_	4,348,954	\$	178,693	\$	114,653	\$	4,642,300

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended September 30, 2022

Amounts reported for governmental activities in the statement of activities are different because:

Net change in total fund balances - governmental funds (page 22)	\$ (291,666)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense and the remaining basis on assets sold is offset against sales proceeds to report gain or loss on the sale.	
Capital outlay Depreciation	343,000 (218,878)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds.	
Property taxes	(2,679)
GASB 68 and GASB 75 require that certain expenditures be de-expended and recorded as deferred resource outflows and inflows. The City recorded their proportionate share of the pension expense during the measurement period as part of the net pension liability and the total OPEB liability. This caused a increase in the change in net position of \$28,645.	28,645
Principal payment on long-term debt	32,835
During a prior year, the city issued the Series 2019 Refunding Bonds. Amortization of premiums and deferred charges on the refunding bonds were \$4,605 and \$828 respectively. The net result of reclassifying the amounts related to the refunding bonds is to increase net position by \$3,777.	3,777
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore, are not reported as expenditures in governmental funds.	(1,931)
Differences due to rounding on the financial statements	 (2)
Change in net position of governmental activities (page 19)	\$ (106,899)

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

#### Year Ended September 30, 2022

Budgeted Amounts

		<u> </u>				
		Original		Final		ual Amounts Igetary Basis
Revenues						
Taxes, penalties, and interest	\$	1,409,041	\$	1,409,041	\$	1,379,249
Charges for services		20,000		20,000		16,277
Fees and permits		124,125		124,125		125,936
Royalties and rents		1,500		1,500		5,425
Interest on temporary investments		20,000		20,000		21,104
Other		10,758		10,758		148,033
T-4-1		1 505 424		1 505 424		1 (0( 024
Total revenues	_	1,585,424	_	1,585,424	_	1,696,024
Expenditures						
Current:						
City Council						
Supplies and materials		500		500		670
Contractual services		10,050	_	10,050		1,404
Total city council	_	10,550		10,550		2,074
Administration	·	_				_
Personnel services		345,186		345,186		320,020
Supplies and materials		13,950		13,950		7,810
Maintenance of buildings and structures		2,450		2,450		1,344
Maintenance of equipment		1,250		1,250		1,755
Contractual services		134,500		134,500		119,349
Total administration		497,336		497,336		450,278
Legal						
Supplies and materials		100		100		-
Contractual services		8,000		8,000		7,200
Total legal		8,100		8,100		7,200
Tax office						
Contractual services		42,000		42,000		46,902
Total tax office	_	42,000		42,000		46,902
Elections						
Supplies and materials		1,000		1,000		-
Contractual services		2,000		2,000		-
Total elections		3,000		3,000		

Variance with Final Budget - Favorable/ (Unfavorable)	nal Budget - Budget to GAAP Favorable/ Differences Over			Actual Amounts GAAP Basis			
\$ (29,792)	\$ (9,874)		\$	1,369,375			
(3,723)		-		16,277			
1,811		2,474		128,410			
3,925		-		5,425			
1,104		-		21,104			
137,275		(661)		147,372			
110,600		(8,061)	_	1,687,963			
(170)		_		670			
8,646		(1)		1,403			
8,476		(1)		2,073			
25,166		(2)		320,018			
6,140		(29)		7,781			
1,106		-		1,344			
(505)		32		1,787			
15,151		40		119,389			
47,058		41	_	450,319			
100		_		_			
800		-		7,200			
900		-		7,200			
(4,902)		_		46,902			
(4,902)		-		46,902			
1,000 2,000		- -		- -			
3,000		-	_	_			

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

#### GENERAL FUND

Year Ended September 30, 2022

**Budgeted Amounts** 

	Buagetea	iii diiib	
			Actual Amounts
	Original	Final	<b>Budgetary Basis</b>
Expenditures (continued)			
Community service			
Personnel services	5,275	5,275	4,132
Maintenance of buildings and structures	-	-	-
Maintenance of equipment	4,600	4,600	-
Contractual services	19,550	19,550	91,362
Total community service	29,425	29,425	95,494
Highways and streets			
Personnel services	185,323	185,323	161,720
Supplies and materials	20,450	20,450	16,762
Maintenance of buildings and structures	162,000	162,000	230,358
Maintenance of equipment	12,600	12,600	4,694
Contractual services	24,770	24,770	35,170
Total highways and streets	405,143	405,143	448,704
Public Works			
Personnel services	151,946	151,946	136,219
Supplies and materials	7,250	7,250	7,534
Maintenance of equipment	540	540	173
Contractual services	3,650	3,650	1,088
Total public works	163,386	163,386	145,014
Swimming pool			
Personnel services	35,600	35,600	30,479
Supplies and materials	22,350	22,350	23,689
Maintenance of buildings and structures	1,600	1,600	485
Maintenance of equipment	10,750	10,750	1,067
Contractual services	16,200	16,200	16,391
Total swimming pool	86,500	86,500	72,111
CARE Commission			
Contractual services	-	-	-
Support services			
Personnel	135,695	135,695	131,075
Supplies and materials	31,750	31,750	27,918
Maintenance of buildings and structures	4,100	4,100	2,551
Maintenance of equipment	9,950	9,950	15,697
Contractual services	79,282	79,282	102,484
Total support services	260,777	260,777	279,725

Budget to GAAP Differences Over (Under)	Actual Amounts GAAP Basis
(Under)	GAAP Basis
-	4,132
-	-
-	-
	91,362
	95,494
	161,721
, ,	16,734
	231,538
	4,823
28	35,198
1,310	450,014
-	136,219
-	7,534
11	184
	1,089
12	145,026
-	30,479
(3,003)	20,686
-	485
-	1,067
	16,381
(3,013)	69,098
(1)	121.054
	131,074
	27,661
	2,563
	16,042
(3,209)	99,275
(3,110)	276,615
	1,310

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

Year Ended September 30, 2022

	Budgeted An		
	Original	Final	Actual Amounts Budgetary Basis
Expenditures (continued)			
Maintenance shop			
Personnel	113,904	113,904	105,961
Supplies and materials	19,250	19,250	21,277
Maintenance of buildings and structures	600	600	6
Maintenance of equipment	3,400	3,400	1,248
Total maintenance shop	137,154	137,154	128,492
Capital outlay	81,000	424,000	343,000
Total expenditures	1,724,371	2,067,371	2,018,994
Excess (deficiency) of revenues over			
(under) expenditures	(138,947)	(481,947)	(322,970)
Other financing sources (uses)			
Cash used (generated) to balance budget	132,597	475,597	-
Operating transfers in (out)	6,350	6,350	15,294
Total other financing sources (uses)	138,947	481,947	15,294
Net change in fund balances	-	-	(307,676)
Fund balances - beginning	4,659,052	4,659,052	4,659,052
Fund balances - ending	\$ 4,659,052 \$	4,659,052	\$ 4,351,376

#### **Explanation of differences:**

(1) The City budgets for revenues and expenditures only to the extent expected to be received and paid (cash basis), rather than on the modified accrual basis.

Accounts receivable and differences in anticipated cash receipts

Accounts payable, accrued expenses and differences in anticipated cash disbursements

Variance with		
Final Budget -	Budget to GAAP	
Favorable/	Differences Over	Actual Amounts
(Unfavorable)	(Under)	<b>GAAP Basis</b>
7,943	-	105,961
(2,027)	(879)	20,398
594	· -	6
2,152	1	1,249
8,662	(878)	127,614
81,000		343,000
48,377	(5,639)	2,013,355
158,977	(2,422)	(325,392)
(475,597)	-	-
8,944	<u>-</u>	15,294
(466,653)	<u> </u>	15,294
(307,676)	(2,422)	(310,098)
-	-	4,659,052
\$ (307,676)	\$ (2,422) (1)	4,348,954

\$ (8,061) 5,639 \$ (2,422) (1)

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) HOTEL/MOTEL OCCUPANCY TAX - SPECIAL REVENUE FUND Year Ended September 30, 2022

		Budgeted Amounts				
Revenues Taxes, penalties, and interest Grants and donations	\$	Original 68,184	\$	Final 68,184		al Amounts getary Basis
Total revenue	_	68,184		68,184		100,392
Expenditures Current: Promotion and tourism Maintenance of buildings and structures Contractual services Total promotion and tourism	_	1,000 67,184 68,184		1,000 110,411 111,411	_	- 109,411 109,411
Capital outlay	_	_		-		-
Total expenditures Excess (deficiency) of revenues over (under) expenditures	- -	68,184		111,411 (43,227)	_	109,411 (9,019)
Other financing sources (uses) Cash used (generated) to balance budget Net change in fund balances	_	<u>-</u>		43,227		(9,019)
Fund balances - beginning	_	160,287		160,287		160,287

\$ **\_** 

160,287

151,268

160,287

#### **Explanation of differences:**

Fund balances - ending

(1) The City budgets for revenues and expenditures only to the extent expected to be received and paid (cash basis), rather than on the modified accrual basis.

Accounts receivable

-	Variance with Final Budget - Favorable/ (Unfavorable)	Budget to GAAP Differences Over (Under)	Actual Amounts GAAP Basis		
\$	32,208	\$ 2,425 \$ 25,000 27,425	102,817 25,000 127,817		
	1,000 1,000 2,000	- - -	109,411 109,411		
	2,000		109,411		
•	34,208	27,425	18,406		
•	(43,227) (9,019)	27,425	18,406		
	<del>-</del>	<u>-</u>	160,287		
\$	(9,019)	\$ 27,425 (1) \$	178,693		

\$ 27,425 (1)

#### Exhibit D-1 Page 1 of 2

#### CITY OF CANADIAN

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2022

Business-Type Activities - Enterprise Funds Water and Sewer Golf Course Fund Sanitation Fund Fund Totals Assets Current assets: \$ 1,050,317 \$ 229,746 \$ \$ 1,280,063 Cash and temporary investments Receivables: Accounts, net of allowance for 136,979 doubtful accounts 92,823 44,132 24 Due from other funds 660 660 Inventory 3,641 32,106 28,465 Restricted cash 820,324 820,324 277,519 24 1,992,589 2,270,132 Total current assets Noncurrent assets: Property, plant and equipment, net of accumulated depreciation 8,085,921 347,981 141,947 8,575,849 Total assets 10,078,510 625,500 141,971 10,845,981 **Deferred outflows of resources** Differences in expected and actual experience on pension plan 18,921 16,276 3,381 38,578 Difference in assumption changes on 3,798 789 9,002 pension plan 4,415 Pension contributions subsequent to the measurement date 36,513 31,410 6,525 74,448 Difference in assumption changes on OPEB plan 3,827 3,292 684 7,803 Differences between expected and 148 actual experience on OPEB plan 172 31 351 OPEB contributions subsequent to the 452 94 1,072 measurement date 526 Deferred charge on refunding bonds 26,602 26,602 Total deferred outflows of resources 90,976 55,376 11,504 157,856 Total assets and deferred outflows of resources 10,169,486 680,876 153,475 11,003,837

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2022

Business-Type Activities - Enterprise Funds Water and Sewer Golf Course Fund Sanitation Fund Fund Totals Liabilities Current liabilities: \$ 11,614 \$ 1,101 \$ 4,262 \$ 16,977 Accounts payable Accrued expenses 434 3,275 3,709 10,366 10,366 Accrued interest payable Unearned grant revenue 820,324 820,324 Current portion of long-term debt 295,047 295,047 Total current liabilities 1,137,785 4,376 4,262 1,146,423 Long-term liabilities: Utility deposits 76,472 76,472 Compensated absences 4,196 6,042 3,817 14,055 Long-term debt due in more than one year 1,761,340 1,761,340 Premium on refunding bonds 147,793 147,793 Net pension liability 247,260 212,700 44,187 504,147 **OPEB** liability 22,758 19,577 4,067 46,402 Total long-term liabilities 2,259,819 238,319 2,550,209 52,071 Total liabilities 3,397,604 242,695 56,333 3,696,632 **Deferred inflows of resources** Difference between projected and actual earnings on pension plan 72,740 62,573 12,999 148,312 Total deferred inflows of resources 72,740 62,573 12,999 148,312 Net position Net investment in capital assets 5,908,343 347,981 141,947 6,398,271 Unrestricted 790,799 760,622 27,627 (57,804)Total net position 6,699,142 375,608 84,143 7,158,893 Total liabilities, deferred inflows of

10,169,486

680,876

153,475

resources and net position

### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

Year Ended September 30, 2022

	Business-Type Activities - Enterprise Funds							
	Wa	iter and Sewer		• •	Golf Course			
		Fund	San	itation Fund		Fund		Totals
Operating revenues:								
Water	\$	706,303	\$	-	\$	-	\$	706,303
Sewer		511,697		-		-		511,697
Sanitation		-		537,960		-		537,960
Golf course	_	_				152,985	_	152,985
Total operating revenues	_	1,218,000	_	537,960	_	152,985	_	1,908,945
Operating expenses:								
Cost of sales and services:								
Water and sewer		989,227		-		-		989,227
Administration		66,602		-		-		66,602
Sanitation		-		526,671		-		526,671
Golf course		-		-		233,948		233,948
Total operating expenses	_	1,055,829	_	526,671		233,948	_	1,816,448
Operating income (loss)	_	162,171		11,289	_	(80,963)	_	92,497
Non-operating revenues (expenses):								
Other income		3,344		-		-		3,344
Interest expense		(54,530)		-		-		(54,530)
Rents		22,703		-		-		22,703
Grants and donations		709,906				8,000		717,906
Total non-operating revenues (expenses)	_	681,423		-	_	8,000	_	689,423
Income (loss) before transfers		843,594		11,289		(72,963)		781,920
Operating transfers in (out)		(69,000)		(27,350)		81,056		(15,294)
Change in net position	_	774,594	_	(16,061)		8,093	_	766,626
Net position - beginning	_	5,924,548		391,669	_	76,050	_	6,392,267
Total net position - ending	\$_	6,699,142	\$	375,608	\$	84,143	\$_	7,158,893

### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

Year Ended September 30, 2022

	Business-	Type Activiti	es - Enterprise Funds	•
--	-----------	---------------	-----------------------	---

	117		Busine	ss-Type Activi	Golf Course				
	wa	ter and Sewer	C	' E 1	(			Tr. 4 1	
		Fund	San	itation Fund		Fund		Totals	
Cash flows from operating activities:	¢.	1 205 127	Ф	526 201	¢.	152.005	Ф	1 004 412	
Receipts from customers and users	\$	1,205,127	\$	536,301	\$	152,985	\$	1,894,413	
Payments to employees		(287,762)		(258,064)		(54,620)		(600,446)	
Payments to vendors		(444,345)	_	(239,681)	_	(162,421)	_	(846,447)	
Net cash flows from operating activities	_	473,020	_	38,556	_	(64,056)	_	447,520	
Cash flows from non-capital and related									
financing activities:		(60,000)		(25.250)		04.056		(1.7.00.1)	
Transfers from (to) other funds, net		(69,000)		(27,350)		81,056		(15,294)	
Other receipts	_	22,703	_		_			22,703	
Net cash flows from non-capital									
and related financing activities		(46,297)		(27,350)	_	81,056		7,409	
Cash flows from capital and related									
financing activities:									
Purchases of capital assets		(778,324)		(193,836)		(25,000)		(997,160)	
Grants received		1,152,149		-		8,000		1,160,149	
Principal paid on capital debt		(277,165)		-		-		(277,165)	
Interest paid on capital debt	_	(87,800)		_		_	_	(87,800)	
Net cash flows from capital and									
related financing activities		8,860		(193,836)		(17,000)		(201,976)	
Cash flows from investing activities:									
Interest received		3,344	_	<u>-</u>		<u>-</u>		3,344	
Net increase (decrease) in cash and						_			
temporary investments		438,927		(182,630)		-		256,297	
Cash and temporary investments - beginning	_	1,431,714	_	412,376				1,844,090	
Cash and temporary investments - ending	\$	1,870,641	\$	229,746	\$	-	\$	2,100,387	
Reconciliation of operating income (loss) to									
net cash flows from operating activities:									
Operating income (loss)	\$	162,171	\$	11,289	\$	(80,963)	\$	92,497	
Adjustments to reconcile operating	Ψ	102,171	Ψ	11,20)	Ψ	(00,703)	Ψ	<i>52</i> , 157	
income (loss) to net cash flows from									
operating activities:									
Depreciation and amortization		299,103		51,359		17,383		367,845	
(Increase) decrease in:		277,103		31,337		17,303		307,043	
Accounts receivable		(21,749)		(1,659)		_		(23,408)	
Inventory		34,036		5,418		_		39,454	
Deferred outflows of resources		(7,956)		32,162		6,450		30,656	
Increase (decrease) in:		(1,230)		32,102		0,430		30,030	
Accounts payable		4,327		(256)		1,185		5,256	
Accounts payable Accrued expenses		666		(4,446)		1,105		(3,780)	
Pension liability		(52,861)		(56,494)		(8,838)		(118,193)	
OPEB liability		2,203		1,140		(8,838)		3,778	
Deferred inflows of resources		2,203 44,204						3,778 44,218	
Utility deposits		8,876		43		(29) 321		9,197	
Net cash flows from operating activities	\$	473,020	\$	38,556	\$	(64,056)	\$	447,520	

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 1. Summary of Significant Accounting Policies

The City of Canadian (the City) was incorporated in 1908 under Title 28 of the Statutes of the State of Texas. The City operates under a council-manager form of government and provides the following services in accordance with its charter: public safety (code enforcement and fire), streets, culture and recreation, public works, planning and zoning, water, sewer, solid waste disposal, a golf course and various general services.

This summary of significant accounting policies of the City is presented to assist in the understanding of the City's financial statements. The financial statements and notes are the representation of the City's management who is responsible for their integrity and objectivity.

The financial statements of the City have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below:

#### A. Financial Reporting Entity

In evaluating how to define the City, for financial reporting purposes, management has considered all potential component units. The decision to include any potential component units in the financial reporting entity was made by applying the criteria set forth by the GASB in its *Codification of Governmental Accounting and Financial Reporting Standards*. Blended component units, although legally separate entities, are, in substance, part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

The basic-but not the only-criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the government and/or its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the government is able to exercise oversight responsibilities.

Based upon the application of these criteria, the City has one component unit, the Canadian-Hemphill County Economic Development Corporation (EDC), and is not a component unit of any other governmental agency. Separate financial statements of the EDC are not available. EDC, a discretely presented component unit, is a separate legal entity created when voters approved a portion of sales tax to be devoted to economic development in the City of Canadian. The purpose of the EDC is to promote and develop economic interests within the City in order to eliminate unemployment and enhance public welfare. The EDC is governed by a Board of Directors appointed by the City Council and the county commissioners of Hemphill County. The financial information of the EDC is reported as a discretely presented component unit in the government-wide financial statements.

#### B. Government-wide and fund financial statements

The government-wide financial statements (Exhibits A-1 and A-2) report information on all of the non-fiduciary activities of the primary government and its component unit. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 1. Summary of Significant Accounting Policies (continued)

#### B. Government-wide and fund financial statements (continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

## C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide and proprietary fund financial statements report using the *economic resources* measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are billed. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

Amounts reported as *program revenues* include 1) charges to customers for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Special Revenue Fund (Hotel/Motel Occupancy Tax Fund) is used to account for the proceeds of specific revenue sources (other than special assessments, expendable trust, or major capital projects) that are legally restricted to expenditures for specified purposes. The City has revenue sources restricted for promotion and tourism development.

The *Debt Service Fund* accounts for the accumulation of resources for, and the payment of, long-term debt including principal, interest and related costs.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 1. Summary of Significant Accounting Policies (continued)

C. Measurement focus, basis of accounting, and financial statement presentation (continued)

The City also reports the following major proprietary funds:

The Water and Sewer Fund, Sanitation Fund and Golf Course Fund account for operations financed and operated in a manner similar to a private business enterprise where the costs (expenses including depreciation) of providing water and sewer, sanitation and golf course services to the general public on a continuing basis are financed through user charges.

Operating income reported in proprietary fund financial statements includes revenues and expenses related to the primary, continuing operations of the fund. Principal operating revenues for proprietary funds are charges to customers for sales or services. Principal operating expenses are the costs of providing goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements.

D. Assets, Liabilities and Net Position or Equity

**Deposits and Investments**: For the purposes of the Statement of Cash Flows for the Enterprise Funds, the City considers cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition to be cash and temporary investments. The City maintains a cash and investment pool that is available for use by all funds. Each fund's portion of the pool is reported in the financial statements as cash and temporary investments under each fund's caption.

The City's funds are invested in accordance with State of Texas Government Code Chapter 2256, *Public Funds Investment* (the Act). The Act contains specific provisions in the areas of investment practices, management reports, and establishment of appropriate policies. The City is required to adopt and implement an investment policy. The Policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable levels of risk, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, (9) and bid solicitation preferences for certificates of deposit.

Statutes authorize the City to invest in (1) obligations of the U.S. Treasury, U.S. Agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, (10) and common trust funds.

The City's excess funds are held in interest bearing NOW accounts at the depository bank. The City is in substantial compliance with the Public Funds Investment Act.

Investments for the City are reported at fair value, which, in most cases, approximates cost.

All deposits and investments of the City are required by state law to be collateralized in an amount equal to 100% of uninsured deposits. The collateral may be held by the pledging financial institution's trust department or by a third party financial institution through a safekeeping arrangement. See Note 3.

**Receivables**: All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. In the governmental fund financial statements, delinquent property taxes are not recorded as revenue until received. See the policy on deferred outflows/inflows of resources below.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 1. Summary of Significant Accounting Policies (continued)

D. Assets, Liabilities and Net Position or Equity (continued)

**Inventory:** Inventories include plant maintenance and operating supplies and are stated at the lower of cost on a first-in, first-out basis or market. Inventories are accounted for using the purchase method.

**Interfund Receivables and Payables:** Activities between funds that are representative of lending or borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Capital Assets: Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, curb and gutter and similar items), are reported in the applicable governmental or business-type activity column in the government-wide financial statements. Capital assets are defined by the government as real or personal property with an initial, individual cost in excess of \$2,500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Pursuant to the implementation of GASB Statement No. 34 - Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments (GASB 34) the historical cost of infrastructure assets, (retroactive to 1980) are to be included as part of the governmental capital assets reported in the government-wide statements. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs are charged to operations as incurred. Improvements are capitalized and depreciated over the remaining useful lives of the related assets, as applicable. Infrastructure assets are depreciated just as other assets are. Additions and improvements to infrastructure assets are capitalized and depreciated. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets of the primary government are depreciated using the straight line method over the following estimated useful lives:

Assets	<u>Years</u>
Buildings and improvements	5 to 40
Furniture and fixtures	5 to 10
Machinery and equipment	3 to 10
Transportation equipment	5 to 7
Infrastructure	5 to 40

The City evaluates prominent events or changes in circumstances affecting capital assets to determine whether impairment of a capital asset has occurred. A capital asset is generally considered impaired if both (a) the decline in service utility of the capital asset is large in magnitude and (b) the event or change in circumstance is outside the normal life cycle of the capital asset. Impaired capital assets that will no longer be used by the City are reported at the lower of carrying value or fair value. Impairment losses on capital assets that will continue to be used by the City are measured using the method that best reflects the diminished service utility of the capital asset. Any insurance recoveries received as a result of impairment events or changes in circumstances resulting in impairment of a capital asset are netted against impairment loss.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 1. Summary of Significant Accounting Policies (continued)

D. Assets, Liabilities and Net Position or Equity (continued)

**Property Taxes:** Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property located in the City in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which they were imposed. On January 31 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available (1) when they become due or past due and receivable within the current period and (2) when they are expected to be collected during the 60-day period after the close of the fiscal year. The assessed value of the certified roll, upon which the levy for the 2022 fiscal year was based upon, was \$124,194,932.

Taxes are due on October 1 and become delinquent by February 1 following the October 1 levy date. Current tax collections for the year ended September 30, 2022 were 97% of the tax levy. The tax rate assessed for the year ended September 30, 2022 to finance General Fund operations and debt service, respectively, was 0.68867 and 0.034816 per \$100 valuation.

**Pensions:** For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas Municipal Retirement System (TMRS) and additions to/deductions from TMRS's Fiduciary Net Position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Deferred Outflows of Resources and Deferred Inflows of Resources**: In addition to assets, if present the statements of net position includes a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The City only has items, which arise under the accrual basis of accounting that qualify for reporting in this category. Accordingly, the deferred outflows of resources reported on the Statement of Net Position are deferred and recognized as an outflow of resources in the future. Deferred outflows of resources reported at September 30, 2022 relate to the City's pension obligation, its supplemental death benefit that qualifies as an Other Post Employment Benefit (OPEB) plan, and a deferred charge on the refunding bonds.

In addition to liabilities, if present the statement of net position will report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) which will not be recognized as an inflow of resources (revenue) until that time. The City has three items, which arise under the accrual basis of accounting that qualifies for reporting in this category. Accordingly, the items, difference between expected and actual experience on OPEB plan, differences between projected and actual earnings on pension plan, and unearned grant revenue are reported on the statement of net position as deferred resource inflows. Additionally, the City has one item, which arises under the modified accrual basis of accounting, that qualifies for reporting in this category. The item unavailable property taxes is reported as a deferred resource inflow on the governmental funds balance sheet. This amount is deferred and recognized as inflows of resources in the period that the amount becomes available.

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consists of cost of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. This net investment in capital assets amount also is adjusted by any bond issuance deferral amounts. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted. The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 1. Summary of Significant Accounting Policies (continued)

D. Assets, Liabilities and Net Position or Equity (continued)

Compensated Absences: Vested or accumulated vacation that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. Eligible City employees may accumulate up to 160 hours of earned but unused vacation, which will be paid if not used, on death, retirement or termination. A long-term liability of \$37,542 (\$23,487 in governmental activities and \$14,055 in business-type activities) of accrued vacation has been recorded in the government-wide financial statements as non-current liabilities, at September 30, 2022.

Accumulated sick leave benefits accumulate to a maximum of 720 hours but are not paid on termination and are therefore not accrued.

**Long-term Obligations**: In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activity's statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Issuance costs are recognized as outflows of resources in the period incurred. Bonds payable are reported net of the applicable bond premium or discount.

**Fund Balance**: The City has not formally adopted an accounting policy for fund balance in accordance with GASB 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. However, the City believes its current practice conforms to the requirements of GASB 54. The City's fund balances for its governmental funds are presented in accordance with GASB 54, which classifies fund balance based on the level of constraints placed on the usage of fund resources. Under GASB 54, fund balances for governmental funds are reported in two major categories, nonspendable and spendable and applicable subcategories as follows:

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash such as inventory and prepaid amounts.

Spendable fund balances are categorized and reported based on the following hierarchy of spending constraints:

**Restricted:** The restricted fund balance classification includes amounts constrained by (a) external parties (such as creditors, grantors, contributors or laws or regulations of other governments), or (b) law through constitutional provisions, or enabling legislation.

Committed: The committed fund balance classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision making authority, the City Council. Formal action consists of a resolution passed by a majority vote of the City Council in a publicly held scheduled meeting. Committed fund balance amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action (resolution). Commitments may be for facility expansion or renovation, program modifications, wage and salary adjustments, financial cushions (rainy day funds), and other purposes determined by the City Council. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned:** The assigned fund balance classification includes amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. The City Council may delegate authority to specified persons or groups to make assignments of certain fund balances by a majority vote in a scheduled meeting. The City Council may modify or rescind its delegation of authority by the same action. The authority to make assignments shall be in effect until modified or rescinded by the City Council by majority vote in a publicly scheduled meeting. The City Council has not delegated the authority to make assignments of fund balance to any individual or group.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 1. Summary of Significant Accounting Policies (continued)

D. Assets, Liabilities and Net Position or Equity (continued)

**Unassigned:** The unassigned fund balance classification is the residual classification for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

As of September 30, 2022 the City has classified its fund balances as follows:

**Nonspendable:** The City has classified nonspendable fund balance related to supplies inventory. The amount of the classification is disclosed on the face of Exhibit B-1.

**Spendable:** The City has classified spendable fund balance as restricted to promotion and tourism, restricted to debt service, and unassigned. The amounts of each classification are disclosed on the face of Exhibit B-1.

When the City incurs expenditures that can be made from either restricted or unrestricted balances, the expenditures are charged first to restricted balances, and then to unrestricted balances as they are needed. When the City incurs expenditures that can be made from either committed, assigned, or unassigned balances, the expenditures are charged to committed resources first, then to assigned resources and then to unassigned resources as they are needed.

**Estimates:** The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**Rounding**: Amounts in the financial statements, footnotes, and supplementary information have been rounded individually, consequently, some amounts that are expected to agree, do not.

E. New Pronouncements and the effects on Financial Reporting

#### **Recently Issued and Adopted Accounting Pronouncements**

In June 2017, the GASB issued Statement 87, Leases. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement were effective for reporting periods beginning after December 15, 2019. Earlier application is encourages. However, in accordance with GASB 95, the effective date of this Statement was postponed to reporting periods beginning after June 15, 2021.

According to the requirements of this Statement, leases should be recognized and measured using the facts and circumstances that exist at the beginning of the period of implementation (or, if applied to earlier periods, the beginning of the earliest period restated). However, lessors should not restate the assets underlying their existing sales-type or direct financing leases. Any residual assets for those leases become the carrying values of the underlying assets. When assessing the overall impact of GASB 87 on the financial statements, the City's management evaluated all lease agreements currently in place and made the determination that at the present time, the implementation of GASB 87 would not have a material impact on the City's financial statements. Consequently, GASB 87 was not implemented in the City's fiscal year ending September 30, 2022 financial statements.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 1. Summary of Significant Accounting Policies (continued)

E. New Pronouncements and the effects on Financial Reporting (continued)

#### Recently Issued and Adopted Accounting Pronouncements (continued)

In June 2018, the GASB issued Statement 89, Accounting for Interest Cost Incurred Before the End of a Construction Period. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a presorting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5-22 of Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, which are superseded by this Statement.

This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. his Statement also reiterates that in financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles.

The requirements of this Statement were effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged. However, in accordance with GASB 95, the effective date of the Statement is postponed for reporting periods beginning after December 15, 2020. The requirements of this Statement should be applied prospectively. The adoption of this Statements did not have any significant impact on the City's financial statements.

In March 2720, the GASB issued Statement 93, *Replacement of Interbank Offered Rates* (GASB 93). Some governments have entered into agreements in which the variable payments made or received depend on an interbank offered rate (IBOR), most notably the London Interbank Offered Rate (LIBOR). As a result of global reference rate reform, LIBOR is expected to cease to exist in its current form at the end of 2021, prompting governments to amend or replace financial instruments for the purpose of replacing LIBOR with other reference rates, by either changing the reference rate or adding or changing fallback provisions relating to the reference rate.

Statement No. 53, Accounting and Financial Reporting for Derivative Instruments, as amended, requires a government to terminate hedge accounting when it renegotiates or amends a critical term of a hedging derivative instrument, such as the reference rate of a hedging derivative instrument's variable payment. In addition, in accordance with Statement No 87, Leases, as amended, replacement of the rate on which the variable payments depend in a lease contract would require a government to apply the provisions for lease modifications, including remeasurement of the lease liability or lease receivable. The objective of this Statement is to address those and other accounting and financial reporting implications that result from the replacement of an LIBOR.

The requirements for this Statement were effective for reporting periods beginning after June 15, 2020. Early application is encouraged. However, in accordance with GASB 95, the effective date of the parts of this Statement regarding leases is postponed to periods beginning after June 15, 2021 and in the case of using the LIBOR for derivative instruments, after December 15, 2021. The adoption of this Statement did not have any significant impact on the City's financial statements.

In June 2020, the GASB issued Statement 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans* (GASB 97).

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 1. Summary of Significant Accounting Policies (continued)

E. New Pronouncements and the effects on Financial Reporting (continued)

#### Recently Issued and Adopted Accounting Pronouncements (continued)

The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. The requirements of this Statement are effective for fiscal years beginning after June 15, 2021. Earlier application is permitted. The adoption of this Statement did not have any significant impact on the City's financial statements.

In October 2021, the GASB issued Statement 98, *The Annual Comprehensive Financial Report* (GASB 98). This statement established the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. The requirements of this Statement are effective for fiscal years ending after December 31, 2021. Earlier application is encouraged. The adoption of this Statement did not have any significant impact on the City's financial statements.

## **Recently Issued Accounting Pronouncements**

In May 2019, the GASB issued Statement 91, Conduit Debt Obligations. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers; (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The requirements of this Statement will improve financial reporting by eliminating the existing option for issuers to report conduit debt obligations as their own liabilities, thereby ending significant diversity in practice. The clarified definition will resolve stakeholders' uncertainty as to whether a given financing is, in fact, a conduit debt obligation

Requiring issuers to recognize liabilities associated with additional commitments extended by issuers and to recognize assets and deferred inflows of resources related to certain arrangements associated with conduit debt obligations also will eliminate diversity, thereby improving comparability in reporting by issuers. Revised disclosures will provide financial statement users with better information regarding the commitments issuers extend and the likelihood that they will fulfill those commitments. That information will inform users of the potential impact of such commitments on the financial resources of issuers and help users assess issuers' roles in conduit debt obligations. The requirements of this Statement were effective for reporting periods beginning after December 15, 2020. Earlier adoption is encouraged. However, in accordance with GASB 95, the effective date of the Statement is postponed for reporting periods beginning after December 15, 2021. Management is currently evaluating the impact of the adoption of this Statement on the City's financial statements.

In March 2720, the GASB issued Statement 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements* (GASB 94). The primary objective of this Statement is to improve financial reporting by addressing issues related to Public-private and public-public partnership arrangements (PPPs).

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 1. Summary of Significant Accounting Policies (continued)

E. New Pronouncements and the effects on Financial Reporting (continued)

#### **Recently Issued Accounting Pronouncements (continued)**

As used in the Statement, a PPP is an arrangement in which a governments (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction.

Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties: (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement. This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). As defined in this Statement, an APA is an arrangement in which a government compensates an operator for services that may included designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Earlier application is encouraged. Management is currently evaluating the impact of the adoption of this Statement on the City's financial statements.

In May 2020, the GASB issued Statement 96, Subscription-Based Information Technology Arrangements (GASB 96). The primary objective of this Statement is to provide guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITA's). That objective is accomplished by (1) defining a SBITA, (2) establishing that a SBITA results in a right-to-use subscription asset, and a corresponding subscription liability, (3) providing the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA, and (4) requiring note disclosures of essential information regarding a SBITA. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Earlier application is permitted. Management is currently evaluating the impact of the adoption of this Statement on the City's financial statements.

In April 2022, the GASB issued Statement 99, *Omnibus 2022* (GASB 99). The primary objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees

The practice issues addressed by this Statement are (1) classification and reporting of derivative instruments within the scope of GASB 53 that do not meet the definition of either an investment derivative instrument or a hedging derivative instrument; (2) classification of provisions in GASB 87, as amended, related to the determination of the lease term, classification of a lease as a short-term lease, recognition and measurement of a lease liability and a lease asset, and identification of lease incentives; (3) clarification of provisions in GASB 94 related to the determination of the PPP term and recognition and measurement of installment payments and the transfer of the underlying PPP asset; (4) clarification of provisions in GASB 96 related to SBITA term, classification of a SBITA as a short-term SBITA, and recognition and measurement of a subscription liability; (5) extension of the period during which the LIBOR is considered an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an interest rate swap that hedges the interest rate risk of taxable debt; (6) accounting for the distribution of benefits as part of the Supplemental Nutrition Assistance Program (SNAP); (7) disclosures related to nonmonetary transactions; (8) pledges of future revenues when resources are not received by the pledging government; (9) clarification of provisions in Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, as amended, related to the focus of the government-wide financial statements; (10) terminology updates related to certain provisions of Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position; and (11) terminology used in GASB 53 to refer to resource flows statements.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 1. Summary of Significant Accounting Policies (continued)

E. New Pronouncements and the effects on Financial Reporting (continued)

#### **Recently Issued Accounting Pronouncements** (continued)

The requirements of this Statement related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statements 53 and 63 are effective upon issuance. The requirements of this Statement related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 30, 2022, and all reporting periods thereafter. The requirements of this Statement related to financial guarantees and the classification and reporting of derivative instruments are effective for fiscal years beginning after June 30, 2023, and all reporting periods thereafter. Management is currently evaluating the impact of the adoption of this Statement on the City's financial statements.

In June 2022, the GASB issued Statement 100, Accounting Changes and Error Corrections. The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter. Earlier application is encouraged. Management is currently evaluating the impact of the adoption of this Statement on the City's financial statements.

In June 2022, the GASB issued Statement 101, Compensated Absences. The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. Leave is attributable to services already rendered when an employee has performed the services required to earn the leave. Leave that accumulates is carried forward from the reporting period in which it is earned to a future reporting period during which it may be used for time off or otherwise paid or settled. In estimating the leave that is more likely than not to be used or otherwise paid or settled, a government should consider relevant factors such as employment policies related to compensated absences and historical information about the use or payment of compensated absences. However, leave that is more likely than not to be settled through conversion to defined benefit postemployment benefits should not be included in a liability for compensated absences.

This Statement requires that a liability for certain types of compensated absences—including parental leave, military leave, and jury duty leave—not be recognized until the leave commences. This Statement also requires that a liability for specific types of compensated absences not be recognized until the leave is used. This Statement also establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. A liability for leave that has been used but not yet paid or settled should be measured at the amount of the cash payment or noncash settlement to be made. Certain salary-related payments that are directly and incrementally associated with payments for leave also should be included in the measurement of the liabilities. With respect to financial statements prepared using the current financial resources measurement focus, this Statement requires that expenditures be recognized for the amount that normally would be liquidated with expendable available financial resources. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. Earlier application is encouraged. Management is currently evaluating the impact of the adoption of this Statement on the City's financial statements.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 2. Stewardship, Compliance and Accountability

**Budgetary Information** 

At least 30 days prior to the time when the City Council makes its tax levy for the fiscal year beginning October 1, the City Manager, as budget officer, files a proposed operating budget, including proposed expenditures and the means of financing them. Such budget is available for the inspection of any taxpayer, and public hearings are conducted not less than 15 days subsequent to the time of filing. Prior to October 1, the budget is legally enacted through passage of an ordinance. The City Manager is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council. The Council has the authority to make such changes in the budget as it deems warranted. Legal council has interpreted State law to determine that the budgetary level of control is at the fund level. All appropriations lapse at the end of the City's fiscal year. Amounts carried forward to the next fiscal year must be in the form of new appropriations and approved by the City Council.

The budgets are prepared on the non-GAAP, cash basis of accounting and secure appropriation of funds for only one year. Carryover funds must be re-appropriated in the budget of the subsequent fiscal year. Formal budgetary integration is employed as a management control device during the year for the General Fund and the special revenue fund. The Council properly amended the budget during the year ended September 30, 2022. These amendments resulted in the following changes:

		Cash Generated (Used) to Balance the Budget				
	_	Origir	nal Budget	Final Budget		
Budgeted funds:	_					
General Fund	\$	<b>.</b>	(132,597)	\$	(475,597)	
Hotel/Motel Occupancy Tax Fund					(43,227)	
Total	\$	5	(132,597)	\$	(518,824)	

The City is required to balance its budget each year. Accordingly, amounts that are excess or deficient are presented as changes in cash generated or used, not as an excess or deficiency of revenues over expenditures. Reconciliation of the Non-GAAP budgetary basis amounts to the financial statements on the GAAP basis by fund type is located on Exhibits C-1 and C-2.

#### NOTE 3. Deposits and Investments

Deposits of funds may be made in interest or non-interest-bearing accounts in one or more Texas financial institutions. Deposits may be made to the extent that they are insured by an agency of the United States or by collateral deposited as security or by bond given by the financial institution. Deposits of the City are reported in Schedule G-1.

At September 30, 2022, the carrying amount of the City's deposits was \$6,648,071. The total cash balance per the financial institutions of \$6,713,313 consists of an non-interest checking account. Of these account balances, \$250,000 was covered by federal depository insurance and \$6,463,313 was covered by collateral held in joint safekeeping by a third party in the name of the City.

Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits might not be recovered. Texas State statutes and City policy require collateral pledged for deposits in excess of federal deposit insurance be delivered, or a joint safekeeping receipt be issued, to the City for the entire amount on deposit with the institution in excess of the insured amount.

The City is a public unit as defined by the Federal Deposit Insurance Corporation. Time deposits, savings deposits and interest bearing NOW accounts of a public unit in an institution in the same state will be insured up to \$250,000 in aggregate and separate from the \$250,000 coverage for public unit demand deposits at the same institution. In addition, deposits of funds that by law or under a bond indenture are required to be paid to the holders of bonds issued by the City are separately insured up to \$250,000.

## NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 3. Deposits and Investments (continued)

The schedule below reports the insured portion of the deposits.

	Нарр	y State Bank
Checking	\$	6,713,313
EDIG G		250,000
FDIC Coverage		250,000
Total uninsured public funds		6,463,313
Pledged collateral held by third parties		
in the City's name		7,354,266
(Over) collateralized	\$	(890,953)

#### NOTE 4. Receivables

Receivables as of September 30, 2022 for governmental fund types are as follows:

#### **Governmental Fund Types**

Governmentur i una Types			C	Hotel/Motel Occupancy Tax				
		General Fund		Fund	De	ebt Service Fund		Totals
Receivables:			1					
Property taxes	\$	74,520	\$	-	\$	3,768	\$	78,288
Due from other governments		46,399		-		-		46,399
Accounts receivable		35,711		9,792		-		45,503
Total receivables		156,630		9,792		3,768	•	170,190
Allowance for doubtful								
accounts and taxes	į	(29,808)	-		_	(1,507)	-	(31,315)
Total net receivables	\$	126,822	\$	9,792	\$_	2,261	\$	138,875

Governmental funds report *deferred inflows of resources* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year deferred inflows of resources related to delinquent property taxes were \$46,972.

Receivables as of September 30, 2022 for proprietary fund types are as follows:

## **Proprietary Fund Types**

	Wate	er and Sewer Fund	Sa	nitation Fund_	Golf C	Course Fund		Totals
Receivables:								
Due from other funds	\$	660	\$	-	\$	-	\$	660
Accounts receivable		121,595		54,493		24		176,112
Total receivables		122,255		54,493		24		176,772
Allowance for doubtful								
accounts and taxes		(28,773)	_	(10,361)			_	(39,134)
Total net receivables	\$	93,482	\$_	44,132	\$	24	\$_	137,638

## NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 5. Capital Assets

Capital asset activity for the year ended September 30, 2022 was as follows for the City's governmental activities:

## **Governmental activity capital assets**

	Be	ginning Balance		Increases		Decreases/ Transfer		Ending Balance
Governmental activities:								
Capital assets not being								
depreciated:								
Land	\$_	75,000	\$		\$		\$ _	75,000
Capital assets being								
depreciated:								
Buildings and improvements		5,630,952	\$	343,000	\$	-		5,973,952
Furniture and fixtures		34,535		-		-		34,535
Machinery and equipment		690,646		-		-		690,646
Transportation equipment		512,140		-		-		512,140
Total capital assets being			-					
depreciated		6,868,273	\$	343,000	\$	<u>-</u>		7,211,273
Less accumulated			-		;			
depreciation for:								
Buildings and improvements		(3,158,354)	\$	(204,434)	\$	-		(3,362,788)
Furniture and fixtures		(34,534)		-		-		(34,534)
Machinery and equipment		(665,771)		(4,974)		-		(670,745)
Transportation equipment		(475,712)		(9,470)		-		(485,182)
Total accumulated		<u> </u>	-		,	-		
depreciation		(4,334,371)	\$	(218,878)	\$	-		(4,553,249)
Total capital assets being	_		=		1		_	
depreciated, net		2,533,902						2,658,024
Governmental activities	_	<u> </u>					_	<u> </u>
capital assets, net	\$ _	2,608,902					\$ _	2,733,024

Depreciation expense was charged to functions/programs of the primary government's governmental activities as follows:

#### **Governmental activities:**

Public saftey	\$	2,207
Culture and recreation		8,837
Highways and streets		152,678
Support services		24,184
Promotion and tourism		30,972
Total depreciation expense - governmental activities	\$_	218,878

## NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 5. Capital Assets (continued)

Capital asset activity for the year ended September 30, 2022 was as follows for the City's business-type activities:

W. 10 E 1	Be	ginning Balance		Increases		Decreases/ Transfer		Ending Balance
Water and Sewer Fund: Capital assets not being								
depreciated:								
Land	\$	16,164	\$	_	\$	-	\$	16,164
Construction-in-progress		916,932		635,717		-		1,552,649
Total capital assets not being	_		•		_		-	
depreciated	_	933,096	\$	635,717	\$ _		-	1,568,813
Capital assets being								
depreciated:								
Buildings and improvements		551,109	\$	<del>-</del>	\$	-		551,109
Machinery and equipment		1,045,480		90,788		-		1,136,268
Transportation equipment		154,653		51,819		(16,216)		190,256
Infrastructure	_	10,416,787			_		-	10,416,787
Total capital assets being		12 160 020	Φ	140 (07	ф	(16.016)		12 204 420
depreciated	_	12,168,029	\$	142,607	\$ =	(16,216)	-	12,294,420
Less accumulated								
depreciation for:		(550.701)	ø	((0)	Ф			(550.7(0)
Buildings and improvements		(550,701)	\$	(68)	\$	-		(550,769)
Machinery and equipment Transportation equipment		(536,032) (127,438)		(63,654) (12,188)		16,216		(599,686) (123,410)
Infrastructure		(4,280,254)		(223,193)		10,210		(4,503,447)
Total accumulated	-	(4,200,234)	•	(223,193)	-		-	(4,505,447)
depreciation		(5,494,425)	\$	(299,103)	\$	16,216		(5,777,312)
Total capital assets being			=		_		_	
depreciated, net		6,673,604						6,517,108
Water and sewer fund							-	
capital assets, net	\$ _	7,606,700					\$	8,085,921

Construction in progress above includes \$1,520,876 pertaining to relocating utility lines for a TXDOT project beginning in 2019 which is expected to be completed in 2023. Construction in progress also includes \$31,773 in costs pertaining to a rehabilitated lift station project. The total cost of the utility lines project to the City is estimated to be \$2,259,374, exclusive of engineering fees. The total projects cost of the lift station is estimated to be \$460,260. The lift station project is expected to be completed in November 2023.

# **CITY OF CANADIAN**NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

#### Capital Assets (continued) NOTE 5.

	Begin	nning Balance		Increases		Decreases/ Transfer		Ending Balance
Sanitation Fund:								
Capital assets not being depreciated:  Land	\$	16,300	\$ <u>_</u>		\$ _		\$_	16,300
Capital assets being depreciated: Buildings and improvements Machinery and equipment Transportation equipment Total capital assets being	_	24,433 260,499 674,838	\$	193,836	\$	(10,332) (28,900)	-	24,433 250,167 839,774
depreciated Less accumulated		959,770	\$ _	193,836	\$ _	(39,232)	-	1,114,374
depreciation for: Buildings and improvements Machinery and equipment Transportation equipment Total accumulated		(24,433) (209,069) (537,064)	\$	(15,714) (35,645)	\$	10,332 28,900	_	(24,433) (214,451) (543,809)
depreciation		(770,566)	\$ _	(51,359)	\$_	39,232	_	(782,693)
Total capital assets being depreciated, net		189,204					_	331,681
Sanitation fund capital assets, net	\$	205,504					\$	347,981
ussets, net	Ψ <u></u>	203,301					Ψ=	317,701
Golf Course Fund:	Begir	nning Balance		Increases		Decreases/ Transfer		Ending Balance
Capital assets being depreciated: Buildings and improvements Furniture and fixtures Machinery and equipment Transportation equipment Total capital assets being	\$	315,785 3,640 246,495 19,716	\$	25,000	\$	- - - -	\$	315,785 3,640 271,495 19,716
depreciated		585,636	\$	25,000	\$ _		_	610,636
Less accumulated depreciation for: Buildings and improvements Furniture and fixtures Machinery and equipment Transportation equipment Total accumulated		(217,015) (3,640) (210,935) (19,716)	\$	(7,813) - (9,570) -	\$	- - - -	_	(224,828) (3,640) (220,505) (19,716)
depreciation Golf course fund		(451,306)	\$ _	(17,383)	\$ _		-	(468,689)
capital assets, net	\$	134,330					\$ _	141,947

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 5. Capital Assets (continued)

Depreciation expense was charged to functions/programs of the primary government's business-type activities as follows:

#### **Business-type activities:**

Water	\$ 135,845
Sewer	163,258
Sanitation	51,359
Golf course	 17,383
Total depreciation expense - business-type activities	\$ 367,845

#### NOTE 6. Construction commitments

The City will continue a number of capital projects during the next year, to make improvements to the City's streets and public works. The projects call for construction of street improvements, including lighting, drainage improvements and utility line relocations, and improvements and extensions to waterworks system facilities as well as improving water and sewer properties and facilities.

## NOTE 7. Long-term Debt

On May 15, 2008 the City issued \$1,000,000 of Tax and Waterworks and Sewer System (Limited Pledge) Revenue Certificates of Obligation, Series 2008. The certificates were issued to make improvements to the City's streets, including drainage improvements and utility line relocations, improvements to the waterworks system facilities, improvements to the solid waste transfer station, and professional services rendered in relation to such projects. The certificates constitute a direct obligation of the City, payable from a combination of: (i) the Levy and collection of a direct and continuing ad valorem tax, within the limits prescribed by law upon all taxable property within the City, and (ii) a limited pledge of net revenues from the operation of the City's waterworks and sewer system. The Certificates were due in annual principal installments ranging from \$35,000 to \$90,000 due February 15 of each year through 2023. Interest at 4.25% is due semi-annually on February and August 15 until maturity. The outstanding balance of the Series 2008 bonds as of September 30, 2022 was \$0, as the remaining unpaid balance was refunded during fiscal year 2020 by the Series 2019 bonds as discussed below.

On June 21, 2010 the City issued \$4,820,000 of Tax and Waterworks and Sewer System (Limited Pledge) Revenue Certificates of Obligation, Series 2010. The certificates were issued to make improvements to the City's water and sewer system properties and facilities, including land and rights-of-way. The certificates constitute a direct obligation of the City, payable from a combination of: (i) the Levy and collection of a direct and continuing ad valorem tax, within the limits prescribed by law upon all taxable property within the City, and (ii) a limited pledge of net revenues from the operation of the City's waterworks and sewer system. The Certificates were due in annual principal installments ranging from \$135,000 to \$340,000 due February 15 of each year through 2030. Interest at rates varying from 3.0% to 4.125% is due semi-annually on February and August 15 until maturity. The outstanding balance of the Series 2010 bonds as of September 30, 2022 was \$0, as the remaining unpaid balance was refunded during fiscal year 2020 by the Series 2019 bonds as discussed below.

On December 3, 2019 the City issued \$2,985,000 of General Obligation Refunding Bonds, Series 2019 (the "Series 2019 bonds") to advance refund \$340,000 of the Series 2008 bonds and \$2,870,000 of the Series 2010 bonds in order to achieve debt service savings. The 2008 Series bond maturities that were refunded were the 2020 through 2023 maturities, with interest rates of 4.25%. The 2010 Series bond maturities that were refunded were the 2021 through 2030 maturities, with interest rates ranging from 3.0% to 4.125%. The net proceeds from the issuance of the bonds were used to purchase U.S. Government Securities, and those securities were deposited into an irrevocable trust with an escrow agent to provide debt service payments until the Series 2008 and 2010 bonds have been refunded. The advance refunding met the requirements of an in-substance defeasance, and therefore, the Series 2008 and 2010 bonds refunded have been removed from the City's government-wide financial statements.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## **NOTE 7. Long-term Debt** (continued)

The Series 2019 bonds were issued as serial bonds which bear interest at a rate of 4.00% and have maturity dates on February 15, 2020 through February 15, 2030. The certificates constitute a direct obligation of the City, payable from a combination of: (i) the Levy and collection of a direct and continuing ad valorem tax, within the limits prescribed by law upon all taxable property within the City, and (ii) a limited pledge of net revenues from the operation of the City's waterworks and sewer system. The Certificates are due in annual principal installments ranging from \$65,000 to \$330,000 due February 15 of each year through 2030. Interest at a rate of 4.0% is due semi-annually on February and August 15 until maturity. Current year principal and interest payments on the bonds were \$310,000 and \$98,200, respectively. The outstanding balance of the Series 2019 bonds as of September 30, 2022 was \$2,300,000. This balance is split between the governmental activities and the business-type activities since the refunded debt was also split. The allocation between government activities and business-type activities is based on the proportionate balance refunded in each. The Series 2019 bonds were issued at a premium of \$322,060, net of an underwriter's discount of \$27,900. This net premium of \$294,160 is being amortized over the life of the Series 2019 bonds using the effective interest method. Current year amortization of the net premium was \$43,473.

The City follows the reporting guidance of GASB 65 for the reporting of the Series 2019 bonds. Under GASB 65, since the Series 2019 bonds are considered to be an in-substance defeasance of the Series 2008 and 2010 bonds refunded, the difference between the reacquisition price (the amount required to repay previously issued debt in a refunding transaction – in the City's case the amount placed in escrow that, together with interest earnings, is necessary to pay interest and principal on the old debt) and the net carrying value of the refunded debt (the amount due at maturity, adjusted for any unamortized premium or discount related to the old debt) is reported as a deferred outflow of resources and is being amortized over the remaining life of the Series 2019 bonds using the effective interest method. The reacquisition price of the Series 2008 and 2010 bonds was \$3,262,948 and the net carrying value was \$3,210,000, which resulted in a deferred outflow of resources of \$52,948. The current year's amortization of the deferred outflow of resources was \$7,824.

The old net cash flow requirements of the City for the bonds affected by the 2019 refunding prior to issuance of the Series 2019 bonds were \$4,190,144 from 2021 through 2030 and the new net cash flow requirements were \$3,922,293 after the issuance of the Series 2019 bonds. The advance refunding resulted in an economic gain (difference between the present value of the debt service payments of refunded and refunding debt) of \$289,360.

In total, during the year ended September 30, 2022, the City amortized \$43,473 of the net unamortized premiums on bond issuances, which was recorded as a reduction in interest expense reported on the Statement of Activities. Additionally, the City amortized \$7,824 of the deferred charge on refunding, which was recorded as an increase in interest expense on the Statement of Activities.

Bonded indebtedness of the City is reflected in the government-wide Statement of Net Position, and current requirements for principal and interest expenditures are accounted for in the Debt Service Fund. There are a number of limitations and restrictions contained in the bond indenture. The City's administrators believe that the City is in compliance with all significant limitations and restrictions as of September 30, 2022.

The amount currently outstanding on the Series 2019 refunding bonds is as follows:

	Interest rates		Amount
Purpose: Business-type activities - Water & Sewer	4.00%	•	2,056,387
Busiless-type activities - water & sewer	4.0070	Ψ =	2,030,367
	Interest rates		Amount
Purpose:			
Governmental Activities	4.00%	\$	243,613

## NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## **NOTE 7. Long-term Debt** (continued)

Annual debt service requirements to maturity for the Series 2019 refunding bonds are as follows:

September 30		ties		
		Principal		
2023	\$	295,047	\$	76,355
2024		223,520		65,983
2025		232,461		56,864
2026		241,402		47,386
2027		250,343		37,551
2028-2030		813,614		49,711
Totals	\$	2,056,387	\$	333,850

	Governmental Activities					
September 30	P	Principal				
2023	\$	34,953	\$	9,045		
2024		26,481		7,817		
2025		27,539		6,736		
2026		28,598		5,614		
2027		29,657		4,449		
2028-2030		96,385	-	5,889		
Totals	\$	243,613	\$	39,550		

## Changes in long-term liabilities

Governmental activities long-term liability activity for the year ended September 30, 2022, was as follows:

Governmental activities 2019 General obligation								
refunding bonds	\$	276,448	\$	-	\$	(32,835)	\$	243,613
Accrued compensated								
absences		21,556		1,931		-		23,487
Add: Net unamortized		22 112				(4.605)		17 500
bond premium	_	22,113	-	<del>-</del>	_	(4,605)	-	17,508
Totals	\$_	320,117	\$	1,931	\$_	(37,440)	\$	284,608
Deferred charge on								
refunding	\$ _	3,980	\$		\$ _	(828)	\$_	3,152

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## **NOTE 7. Long-term Debt** (continued)

Changes in long-term liabilities

Business-type activities long-term liability activity for the year ended September 30, 2022, was as follows:

	Begi	nning Balance		Increases		Decreases		Ending Balance
<b>Business-type activities</b> 2019 General obligation		-						
refunding bonds Accrued compensated	\$	2,333,552	\$	-	\$	(277,165)	\$	2,056,387
absences		17,546		-		(3,491)		14,055
Add: Net unamortized bond premium	_	186,661	-		_	(38,868)	_	147,793
Totals	\$	2,537,759	\$ _		\$_	(319,524)	\$ _	2,218,235
Deferred charge on refunding	\$	33,598	\$ _		\$_	(6,996)	\$_	26,602

## NOTE 8. Interfund receivables/payables

The composition of interfund balances as of September 30, 2022, is as follows:

Due to/from other funds:

Receivable Fund	Payable Fund	
General	Debt Service	\$ 8,128
Water and Sewer Fund	General	\$ 660

#### NOTE 9. Transfers and Payments

Transfers and payments within the reporting entity are for the purpose of subsidizing operating functions, funding capital projects and asset acquisitions, or maintaining debt service on a routine basis. Resources are accumulated in a fund or component unit to support and simplify the administration of various projects or programs. The following schedule reports transfers within the reporting entity.

Transfers to/from other funds:

Paying Fund		
Water & Sewer	\$	69,000
Sanitation		27,350
General		81,056
		_
	\$	177,406
	Water & Sewer Sanitation	Water & Sewer \$ Sanitation

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 10. Risk Management

The City is exposed to various risks of loss related to torts; theft, damage, or destruction of assets; errors and omissions; injuries to employees and natural disasters. The City is a member and is insured through the Texas Municipal League Intergovernmental Risk Pool (the Pool). The Pool was created to provide comprehensive core insurance programs by expanding the pool of subscribers to maximize cost containment opportunities for required insurance coverage. The City pays an annual premium to the Pool based on claim experience and the status of the pool. The risk management program includes workers' compensation, general and automobile liability automobile physical damage, and property and crime coverage. The calculation of actuarial gains and losses were not available at the date of this report. However, the City is not liable for more than the premiums paid.

## NOTE 11. Other Required Individual Fund Disclosures

Generally accepted accounting principles require disclosures as part of the fund financial statements of certain information concerning individual funds including:

- A. Deficit fund balance of individual funds: The Golf Course fund reflects a deficit of unrestricted fund balance at September 30, 2022 of \$57,804.
- B. Excess of expenditures over appropriations: In total, no funds exceeded approved budgetary authority for the year ended September 30, 2022; however, some funds had negative budget variances for various functions within the overall budget.
- C. Special revenue funds are limited by state and/or federal law for the financing of limited functions that are legally restricted to a specified purpose. The City's Hotel/Motel Occupancy Tax Fund is authorized by state law and local ordinance and is used to account for the proceeds of the Hotel/Motel Tax. This tax is restricted to expenditures that promote and develop tourism for the City of Canadian and the surrounding area.

#### NOTE 12. Pension Plans

#### **Texas Municipal Retirement System Pension Plan**

## Plan Description

The City of Canadian participates as one of 901 plans in the defined benefit cash-balance plan administered by the Texas Municipal Retirement System (TMRS). TMRS is a statewide public retirement plan created by the State of Texas and administered in accordance with the Texas Government Code. Title 8, Subtitle G (TMRS Act) as an agent multiple-employer retirement system for employees of Texas participating cities. The TMRS Act places the general administration and management of TMRS with a six-member, Governor-appointed Board of Trustees; however, TMRS does not receive any funding from the State of Texas. TMRS issues a publicly available Annual Comprehensive Financial Report (Annual Report) that be obtained at www.TMRS.com.

All eligible employees of the City are required to participate in TMRS.

#### Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS.

At retirement, the member's benefit is calculated based on the sum of the member's contributions with interest, the city-financed monetary credits with interest, and their age at retirement and other actuarial factors. The retiring member may select one of seven monthly benefit payment options. Members may also choose to receive a portion of their benefit as a lump sum distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the total member contributions and interest.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 12. Pension Plans (continued)

#### Texas Municipal Retirement System Pension Plan (continued)

The plan provisions are adopted by the governing body of the City within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows: Members can retire at ages 60 and above with 10 or more years of service or with 20 years of service regardless of age. A member is vested after 10 years. The contribution rate for employees is 7 percent, and the City matching rate is currently 2 to 1 both as adopted by the governing body of the City.

## Employees covered by benefit terms.

At the December 31, 2021 valuation and measurement date, the City had the following numbers of employees covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	11
Inactive employees entitled to but not yet receiving benefits	6
Active employees	20_
Total	37

#### Contributions

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the city matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the city. Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City were required to contribute 7% of their annual gross earnings during the fiscal year. The contribution rates for the City were 18.78% and 18.36% in calendar years 2022 and 2021, respectively. The City's contributions to TMRS for the year ended September 30, 2022, were \$206,357 and were equal to the required contributions.

#### Net Pension Liability

The City's Net Pension Liability (NPL) was measured as of December 31, 2021, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

## Actuarial assumptions:

The Total Pension Liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions:

Inflation 2.50% per year

Overall payroll growth 3.50% to 11.50%, including inflation

Salary increases were based on a service-related table. Mortality rates for active members are based on the PUB(10) mortality tables with the Public Safety table used for males and the General Employee table used for females. For cities with fewer than twenty employees, more conservative methods and assumptions are used. First, lower termination rates are used for smaller cities, with maximum multipliers of 75% for employers with less than 6 members, 85% for employers with 6 to 10 members, 100% for employers with 11 to 15 members, and 110% for employers with less than 100 members. There is also a load on the life expectancy for employers with less than 15 active members. The life expectancy will be loaded by decreasing the mortality rates by 1% for every active member less than 15.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 12. Pension Plans (continued)

## Texas Municipal Retirement System Pension Plan (continued)

For example, an employer with 5 active members will have the baseline mortality tables multiplied by 90% (10 active members, times 1%). For underfunded plans, the maximum period for amortizing losses is decreased by 1 year for each active member less than the 20-member threshold. For example, an employer with 8 active members and a current maximum amortization period of 25 will use  $(25-(20-8) = 13 \text{ year amortization period for the gain or loss in that year's valuation. Under this policy, the lowest amortization period will be 25-<math>(20-1) = 6$  years. Once the plan is overfunded, the amortization period will revert back to the standard policy. Beginning December 31, 2020, the member threshold will be lowered to 15 to be consistent with the decrease in the standard amortization period to 20.

Mortality rates for healthy retirees and beneficiaries are based on the Gender-distinct 2019 Municipal Retirees of Texas mortality tables. The rates for actives, healthy retirees and beneficiaries are projected on a fully generational basis by Scale UMP to account for future mortality improvements. For disabled annuitants, the same mortality tables for healthy retirees are used with a 4-year set-forward for males and a 3-year set-forward for females. In addition, a 3.5% and 3.0% minimum mortality rate is applied, for males and females respectively, to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements subject to the floor.

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four-year period from December 31, 2014 to December 31, 2018. They were adopted in 2019 and first used in the December 31, 2019 actuarial valuation. The post-retirement mortality assumption for Annuity Purchase Rate (APRs) is based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income, in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) the arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive). The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term Expected Real Rate of
Asset Class	Target Allocation	Return (Arithmetic)
Global Public Equity	35.00%	7.55%
Core Fixed Income	6.00%	2.00%
Non-Core Fixed Income	20.00%	5.68%
Other Public and Private Markets	12.00%	7.22%
Real Estate	12.00%	6.85%
Hedge Funds	5.00%	5.35%
Private Equity	10.00%	10.00%
Total	100.00%	

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 12. Pension Plans (continued)

#### Texas Municipal Retirement System Pension Plan (continued)

#### Discount Rate

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

#### Allocations

The City's net pension liability, pension expense, deferred inflows and deferred outflows of resources related to TMRS have been allocated between governmental activities and business-type activities using a contribution-based method.

Changes in Net Pension Liability	Increase (Decrease)					
	Total Pension				Net Pension	
		Liability		Plan Fiduciary		Liability
		(a)		Net Position (b)		(a) - (b)
Balance at 12/31/20	\$	5,693,607	\$	4,455,040	\$	1,238,567
Service cost		174,397		-		174,397
Interest		383,303		=		383,303
Change in benefit terms		-		-		-
Difference between expected and actual experience		56,977		-		56,977
Changes in assumptions		-		-		-
Contributions - employer		-		188,537		(188,537)
Contributions - employee		-		73,320		(73,320)
Net investment income		-		581,379		(581,379)
Benefit payments, including refunds of						
employee contributions		(204,484)		(204,484)		-
Administrative expense		-		(2,687)		2,687
Other changes		_		20	_	(20)
Net changes		410,193		636,085		(225,892)
Balance at 12/31/21	\$	6,103,800	\$	5,091,125	\$	1,012,675

The following presents the net pension liability (asset) of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

		Current Single Rate	
	1% Decrease	Assumption	1% Increase
	5.75%	6.75%	7.75%
City's net pension liability (asset)	\$ 1,919,326	\$ 1,012,676	\$ 273,901

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TMRS financial report. That report may be obtained on the Internet at <a href="https://www.tmrs.com">www.tmrs.com</a>.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 12. Pension Plans (continued)

#### Texas Municipal Retirement System Pension Plan (continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2022, the City recognized pension expense of \$127,635.

At September 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

## Schedule of Outflows and Inflows - Current and Future Expense

	Deferred		Deferred
	Outflows of		Inflows of
	 Resources	_	Resources
Differences between expected and actual economic experience	\$ 77,492	\$	-
Changes in actuarial assumptions	18,082		-
Difference between projected and actual investment earnings	=		297,913
Contributions subsequent to the measurement date	 149,543	_	
Total	\$ 245,117	\$	297,913

\$149,543 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

O--461 - ----

	Outflows
Year ended December 31	(Inflows)
2022	\$ (18,267)
2023	(94,796)
2024	(47,159)
2025	(45,034)
2026	2,917
Thereafter	
Total	\$ (202,339)

## NOTE 13. Post-Employment Benefits other than Pensions (OPEB)

#### Plan Description and Benefits Provided

Texas Municipal Retirement System ("TMRS") administers a defined benefit group-term life insurance plan known as the Supplemental Death Benefits Fund ("SDBF"). This is a voluntary program in which participating member cities may elect, by ordinance, to provide group-term life insurance coverage for their active members, including or not including retirees. The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings for the 12-month period preceding the month of death). The death benefit for retirees is considered an other Post Employment benefit ("OPEB") and is a fixed amount of \$7,500. As the SDBF covers both active and retiree participants, with no segregation of assets, the SDBF is considered to be an unfunded OPEB plan (i.e. no assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75). The member city contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year. The intent is not to pre-fund retiree term life insurance during employees' entire careers.

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 13. Post-Employment Benefits other than Pensions (OPEB) (continued)

#### Employees Covered by Benefit Terms

At December 31, 2021, the following employees were covered by the benefit terms:

## **Employees covered by benefit terms**

Inactive employees currently receiving benefits	10
Inactive employees entitled to but not yet receiving benefits	2
Active employees	20
Total	32

## Total OPEB Liability

The City's total OPEB liability of \$93,207 was measured as of December 31, 2021, and was determined by an actuarial valuation as of that date.

#### Actuarial Assumptions and Other Inputs

The total OPEB liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

## **Summary of Actuarial Assumptions:**

Inflation	2.50%
Salary increases	3.50% to 11.50% including inflation
Discount rate	1.84%
Retirees' share of benefit-related costs	\$ -
Administrative expenses	All administrative expenses are paid through the Pension
	Trust and accounted for under reporting requirements under GASB Statement No. 68.
Mortality rates - service retirees	2019 Municipal Retirees of Texas Mortality Tables. The rates are projected on a fully generational basis with scale UMP.
Mortality rates - disabled retirees	2019 Municipal Retirees of Texas Mortality Tables with a 4 year set-forward for males and a 3 year set-forward for females. In addition, a 3.5% and 3% minimum mortality rate will be applied to refect the impairment for younger members who become disabled for males and femailes, respectively. The rates are projected on a fully generational basis by Scale UMP to account for future mortality

The discount rate was based on the Fidelity Index's "20-Year Municipal GO AA Index" rate as of December 31, 2020. The actuarial assumptions used in the December 31, 2020 valuation were based on the results of an actuarial experience study for the period December 31, 2014 to December 31, 2018.

improvements subject to the floor.

## NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 13. Post-Employment Benefits other than Pensions (OPEB) (continued)

#### **Changes in the Total OPEB Liability**

Total OPEB Liability - 12/31/20	\$ 84,830
Changes for the year	 _
Service cost	3,561
Interest on Total OPEB Liability	1,719
Changes of benefit terms	-
Differences between expected and actual experience	1,677
Changes in assumptions or other inputs	2,782
Benefit payments	 (1,362)
Net changes	 8,377
Total OPEB Liability - 12/31/21	\$ 93,207

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.00%) or 1-percentage-point higher (3.00%) than the current discount rate:

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate:

	1% Decrease 0.84%	Current Discount Rate 1.84%	1% Increase 2.84%
Total OPEB liability	\$ 113,588	\$ 93,207	\$ 77,471

## OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended September 30, 2022, the City recognized OPEB expense of \$9,388. At September 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

## Schedule of Outflows and Inflows - Current and Future Expense Related to OPEB

	Deferr of I	Deferred inflows of Resources		
Changes in assumptions or other inputs		,		
on OPEB plan	\$	15,673	\$	-
Differences between expected and actual				
experience on OPEB plan		706		-
Contributions subsequent to the measurement				
date on OPEB plan		2,153	1	
Total	\$	18,532	\$	-

#### NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 13. Post-Employment Benefits other than Pensions (OPEB) (continued)

\$2,153 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability for the year ending September 30, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Net deferred

		utflows flows) of
Year ended December 31	re	esources
2022	\$	4,108
2023		3,662
2024		3,776
2025		3,041
2026		1,473
Thereafter		319
Total	\$	16,379

## NOTE 14. Deferred Compensation Plan

The City offers its employees the option to participate in the U.S. Conference of Mayors Deferred Compensation Program (Plan) created in accordance with Internal Revenue Code (IRC) Section 457. Previously, IRC Section 457 had required all amounts deferred by the Plan's participants remain solely the property and rights of the sponsoring municipality, subject only to the claims of the municipality's general creditors. As such the assets of the plan were reflected at market value with an agency fund.

IRC 457 was amended in 1996 and requires that in order to be considered an eligible plan, all assets and income of the Plan must be held in trust for the exclusive benefit of the participants and their beneficiaries. To comply with this requirement, the Plan entered into a trust and custody agreement with a third party to provide custodial services with respect to the assets of the Plan. The assets of the Plan are no longer required to be reflected within an agency fund of the City. Accordingly, these assets totaling \$298,582 are not reflected in the current year financial statements.

#### NOTE 15. Lawsuits and Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by any grantors cannot be determined at this time, although the City expects such amount, if any, to be immaterial.

The City is exposed to various claims and lawsuits arising in the normal course of business. This City is insured through the Texas Municipal League Intergovernmental Risk Pool. The City was not involved in any litigation during or subsequent to year end.

## NOTES TO THE FINANCIAL STATEMENTS

Year Ended September 30, 2022

## NOTE 16. Municipal Solid Waste Landfill Closure and Post Closure Care Costs

The City closed its landfill on April 9, 1994 as authorized by the Texas Natural Resources Conservation Commission (TNRCC). The closure accordingly exempted the City from most of the requirements under the EPA mandated "Subtitle D Landfill Regulations". State and Federal laws and regulations required the City to perform certain maintenance and monitoring functions at the landfill site for five years after closure. It is the City's opinion that there will be minimal post closure care costs and that any such costs incurred would be immaterial. However, due to changes in technology, laws and regulations these costs may change in the future.

The City is subject to the Financial Assurance Requirements promulgated by the Texas Commission on Environmental Quality (TCEQ) concerning its solid waste transfer station Permit #V-40026. The local government financial test requires the City to submit various documents and pledge the net position of the sanitation fund in the amount of \$375,608 to demonstrate financial assurance as specified by TCEQ regulations, for closure of the transfer station.

#### NOTE 17. Subsequent Events

Management has evaluated subsequent events through March 27, 2023 which is the date on which the financial statements were issued. Management is not aware of any subsequent events that would warrant disclosure in the notes to the financial statements and/or adjustment to the City's financial statements for the year ended September 30, 2022.

REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CHANGES TO NET PENSION LIABILITY (ASSET) AND RELATED RATIOS

September 30, 2022

	12/31/2014		12/31/2015		12/31/2016	
Total Pension Liability						
Service cost	\$	116,896	\$	141,436	\$	143,622
Interest on total pension liability		248,811		260,685		273,930
Difference between expected and						
actual experience		(88,286)		34,807		33,069
Changes of assumptions		-		31,421		-
Benefit payments, including refunds						
of employee contributions	_	(121,629)	_	(118,494)		(152,100)
Net change in total pension liability		155,792		349,855		298,521
Total pension liability, beginning		3,556,815		3,712,607		4,062,462
Total pension liability, ending (a)	_	3,712,607	_	4,062,462		4,360,983
Fiduciary Net Position						
Employer contributions		132,276		148,274		143,815
Member contributions		57,835		66,491		67,338
Investment income net of						
investment expenses		146,506		4,094		194,175
Benefit payments/refunds						
of contributions		(121,629)		(118,494)		(152,100)
Administrative expenses		(1,529)		(2,493)		(2,192)
Other		(126)		(123)		(118)
Net change in fiduciary net position		213,333	_	97,749		250,918
Fiduciary net position, beginning		2,560,828		2,774,161		2,871,910
Fiduciary net position, ending (b)	_	2,774,161	_	2,871,910	_	3,122,828
Net pension liability (asset),		000 446				
ending = (a) - (b)	\$_	938,446	\$ =	1,190,552	\$ =	1,238,155
Fiduciary net position as a %						
of total pension liability		74.72%		70.69%		71.61%
Pensionable covered payroll Net pension liability (asset) as	\$	826,211	\$	949,874	\$	961,971
a % of covered payroll		113.58%		125.34%		128.71%

Note: This schedule of changes in the City's net pension liability (asset) with related ratios, shows the changes in total pension liability less the changes in fiduciary net position, resulting in the net pension liability (asset) for the City. Only eight years of data are presented in accordance with GASB 68, paragraph 138, which states in part, "The information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirement of this Statement."

The information in the schedule above corresponds to the Plan measurement date of December 31, as opposed to the City's fiscal year end of September 30.

See the accompanying independent auditor's report

	12/31/2017		12/31/2018		12/31/2019		12/31/2020		12/31/2021
\$	153,990 292,877	\$	167,503 311,370	\$	172,572 333,783	\$	172,946 360,435	\$	174,397 383,303
	14,504		43,115		41,747 42,082		5,056		56,977 -
•	(198,128) 263,243	-	(190,167) 331,821	-	(194,800) 395,384		(196,261) 342,176	_	(204,484) 410,193
-	4,360,983 4,624,226	-	4,624,226 4,956,047	-	4,956,047 5,351,431		5,351,431 5,693,607	_	5,693,607 6,103,800
	152,056 71,245		155,853 71,539		169,235 72,991		176,771 72,362		188,537 73,320
	433,048		(107,267)		542,547		310,969		581,379
-	(198,128) (2,243) (115) 455,863	_	(190,167) (2,072) (107) (72,221)	_	(194,800) (3,063) (92) 586,818	-	(196,261) (2,011) (78) 361,752	_	(204,484) (2,687) 20 636,085
-	3,122,828 3,578,691	-	3,578,691 3,506,470	-	3,506,470 4,093,288		4,093,288 4,455,040	_	4,455,040 5,091,125
\$	1,045,535	\$	1,449,577	\$	1,258,143	\$	1,238,567	\$_	1,012,675
\$	77.39% 1,017,780	\$	70.75% 1,021,986	\$	76.49% 1,042,732	\$	78.25% 1,033,747	\$	83.41% 1,047,429
	102.73%		141.84%		120.66%		119.81%		96.68%

## SCHEDULE OF EMPLOYER PENSION CONTRIBUTIONS September 30, 2022

Year Ending December 31	Actuarially Determined Contribution	Actual Employer Contribution	Contribution Deficiency (Excess)	Pensionable Covered Payroll	Actual Contribution as a % of Covered Payroll
			,	·	·
2013	125,976	125,976	-	815,582	15.45%
2014	132,276	132,276	-	826,211	16.01%
2015	148,274	148,274	-	949,874	15.61%
2016	143,815	143,815	-	961,971	14.95%
2017	152,056	152,056	-	1,017,780	14.94%
2018	155,853	155,853	-	1,021,986	15.25%
2019	169,235	169,235	-	1,042,732	16.23%
2020	176,771	176,771	-	1,033,747	17.10%
2021	188,538	188,537	-	1,047,429	18.00%
2022	206,357	206,357	-	1,031,048	20.01%

Note: This Schedule of Employer Contributions shows the City's required annual contributions from the actuarial valuation, compared with the actual contributions remitted. The data in the schedule above corresponds to the calendar year as opposed to the City's fiscal year end of September 30.

#### NOTES TO THE SCHEDULE OF CONTRIBUTIONS

#### **Valuation Date:**

Notes Actuarially determined contribution rates are calculated as of December 31

and become effective in January, 13 months later.

#### **Methods and Assumptions Used to Determine Contribution Rates:**

Actuarial Cost Method Entry Age Normal

Amortization Method Level Percentage of Payroll, Closed

Remaining Amortization Period 24 years

Asset Valuation Method 10 Year smoothed market; 12% soft corridor

Inflation 2.50%

Salary Increases 3.50% to 11.50% including inflation

Investment Rate of Return 6.75%

Retirement Age Experience-based table of rates that are specific to the City's plan of benefits. Last

updated for the 2019 valuation pursuant to an experience study of the period 2014 -

2018.

Mortality Post-retirement: 2019 Municipal Retirees of Texas Mortality Tables. The rates are

projected on a fully generational basis with scale UMP. Pre-retirement: PUB(10) mortality tables, with the Public Safety table used for males and the General Employee table used for females. The rates are projected on a fully generational

basis with scale UMP.

Other Information:

Notes There were no benefit changes during the year.

See the accompanying independent auditor's report

8.90%

## CITY OF CANADIAN

# SCHEDULE OF CHANGES TO OPEB LIABILITY AND RELATED RATIOS September 30, 2022

	1	2/31/2019	1	12/31/2020		12/31/2021
Total OPEB Liability				_		
Service cost	\$	1,774	\$	2,688	\$	3,561
Interest on total OPEB liability		2,085		1,967		1,719
Changes of benefit terms		-		-		-
Difference between expected and						
actual experience		(145)		(891)		1,677
Changes of assumptions or other inputs		11,577		11,087		2,782
Benefit payments		(417)		(413)		(1,362)
Net change in total OPEB liability		14,874		14,438		8,377
Total OPEB liability, beginning	_	55,518		70,392	_	84,830
Total OPEB liability, ending	\$	70,392	\$_	84,830	\$_	93,207
Covered employee payroll	\$	1,042,732	\$	1,033,747	\$	1,047,429
Total OPEB liability as a percentage of						

## **Notes to Schedule:**

covered employee payroll

Changes of benefit terms: Due to the SDBF being considered an unfunded OPEB plan under GASB 75, benefit payments are treated as being equal to the employer's yearly contributions for retirees.

6.75%

8.21%

Membership counts for inactive employees currently receiving or entitled to but not yet receiving benefits will differ from GASB 68 as they include only those eligible for a SDBF benefit (i.e. excludes beneficiaries, non-vested terminations due a refund, etc.

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION Year Ended September 30, 2022

## **Changes of Benefit Terms:**

There were no changes of benefit terms that affected measurement of the total pension liability or the OPEB liability during the measurement period.

## **Changes of Assumptions:**

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four year period from December 31, 2014 to December 31, 2018. They were adopted in 2019 and first used in the December 31, 2019 actuarial valuation. The post-retirement mortality assumption for annuity purchase rate (APRs) is based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. Adoption of this actuarial changes are reflected in the deferred outflows of resources.

SUPPLEMENTARY INFORMATION

## DEPOSITS AND TEMPORARY INVESTMENTS September 30, 2022

Bank Name/Account Name	Account Type	Rate of Interest	В	ank Balance	Reconciled Book Balance		
Happy State Bank General operating account Total Happy State Banking Center	Checking	0.00%	\$_	6,713,313 6,713,313	\$ <u></u>	6,647,414 6,647,414	
Cash on hand General fund					_	657	
Total cash and temporary investments			\$	6,713,313	\$	6,648,071	

See the accompanying independent auditor's report